

BREATHITT COUNTY SCHOOL DISTRICT

**BASIC FINANCIAL STATEMENTS
AND SUPPLEMENTARY INFORMATION
YEAR ENDED JUNE 30, 2025**

**With
REPORT OF INDEPENDENT AUDITORS**

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Cloyd & Associates, PSC

*Certified Public Accountants
and
Business Advisors*

INDEPENDENT AUDITOR'S REPORT

Kentucky State Committee for
School District Audits
Members of the Board of Education
Breathitt County Board of Education
Jackson, Kentucky

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Breathitt County Board of Education (District) as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the District, as of June 30, 2025, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the audit requirements of *Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and the audit requirements prescribed by the Kentucky State Committee for School District Audits in the *Independent Auditor's Contract*. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.



Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists.

The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and the pension and other postemployment benefits liability and contribution information per the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying combining and individual nonmajor fund financial statements and schedule of expenditures of federal awards, as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements.

The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 9, 2025, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering District's internal control over financial reporting and compliance.

Cloyd & Associates, PSC

Cloyd & Associates, PSC
London, Kentucky
December 9, 2025

BREATHITT COUNTY SCHOOL DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)
YEAR ENDED JUNE 30, 2025

The management of Breathitt County School District (District) offers readers this narrative overview and analysis of the financial activities and educational programs of the District for the fiscal year ended June 30, 2025. We encourage readers to review the information presented here in conjunction with additional information found within the body of this audit.

This Management Discussion and Analysis (MD&A) is an element of the reporting model adopted by the Governmental Accounting Standards Board (GASB) in their Statement No. 34, Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments, issued June 1999; GASB Statement No. 37, Basic Financial Statement - and Management Discussion and Analysis - for State and Local Governments: Omnibus, an amendment to GASB Statements No. 21 and No. 34, issued in June 2001; and in GASB Statement No. 38, (*Certain Financial Statement Note Disclosures*), issued in 2001. Certain comparative information between the current year and the prior year is required to be presented in the MD&A.

FINANCIAL HIGHLIGHTS

- The ending cash balance for the District was \$11,304,102 in 2025 and \$11,759,891 in 2024.
- The General Fund had \$18,770,762 in revenue, excluding interfund transfers and proceeds from the sale of assets, which primarily consisted of the Support Education Excellence in Kentucky (SEEK) funding program from the state, property taxes, utility taxes, and motor vehicle taxes. Excluding fund transfers, the General Fund had \$19,361,115 in expenditures.
- The grand total Net General Fund SEEK on the final SEEK calculation for 2024-2025 increased by \$502,634.
- During fiscal year 2024-2025, the school district received \$220,507 from local taxpayers as a result of the recallable nickel levied by the local board of education on June 29, 2017. The recallable nickel generated an additional \$704,582 from state equalization. The revenue generated from the recallable nickel was transferred to a restricted fund to be used for future construction projects.
- The Kentucky Department of Education approved for the school district to bill for Medicaid related services rendered during fiscal year 2024-2025. The school district received a total of \$75,668 in Medicaid revenues during the fiscal year.
- The school district paid a total of \$66,970 including \$63,621 for principal and \$3,349 for interest payments for the 2015, 2016, and 2017 Series KISTA bus leases.
- The school district recorded \$5,151,804 in revenues and expenses for on-behalf payments during 2024-2025. The on-behalf payments are payments made on behalf of the school district by various state entities including the employer's portion of health benefits, Kentucky Teacher Retirement System (KTRS), technology, and debt service.
- The General Fund ended the fiscal year with a fund balance of \$3,898,148. The fund balance decreased by \$1,607,787 in comparison to the previous fiscal year.
- The District continues to monitor declining enrollment and overall population in the County. This trend is considered when future plans are made with regard to construction or major purchases.

OVERVIEW OF FINANCIAL STATEMENTS

This discussion and analysis are intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information to the basic financial statements themselves.

Government-wide financial statements. The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the District's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The statement of activities presents information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

The government-wide financial statements outline functions of the District that are primarily supported by property taxes and intergovernmental revenues (governmental activities). The governmental activities of the District include instruction, support services, operation and maintenance of plant, student transportation, and operation of non-instructional services. Fixed asset acquisitions and related debt are also supported by taxes and intergovernmental revenues.

The government-wide financial statements can be found on the table of contents of this report.

Fund financial statement. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities and objectives. There is a state mandated uniform system and chart of accounts for all Kentucky public school districts utilizing the MUNIS administrative software. The District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the District can be divided into three categories: governmental, proprietary, and fiduciary funds. Fiduciary funds are trust funds established by benefactors to aid in student education, welfare and teacher support. The proprietary funds are our food service and day care operations. All other activities of the District are included in the governmental funds. The basic governmental fund financial statements can be found on the table of contents of this report.

Notes to the financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The financial statements can be found on the table of contents of this report.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

The largest portion of the District's net position reflects its investment in capital assets (e.g., land and improvements, buildings and improvements, vehicles, furniture and equipment and construction in progress), less any related debt used to acquire those assets that are still outstanding. The District used these capital assets to provide services to its students; consequently, these assets are not available for future spending.

Although the District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. The District's financial position is the product of several financial transactions including the net results of activities, the acquisition and payment of debt, the acquisition and disposal of capital assets, and the depreciation of capital assets.

BREATHITT COUNTY SCHOOL DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A) - CONTINUED
YEAR ENDED JUNE 30, 2025

Net Position for the period ending June 30, 2025

Fiscal year 2025 government-wide net position compared to 2024 is as follows:

	2025	2024
Current and other assets	\$ 12,983,966	\$ 13,788,712
Capital assets	55,049,807	43,378,391
Total assets	<u>\$ 68,033,773</u>	<u>\$ 57,167,103</u>
Deferred outflow of resources	<u>\$ 3,579,767</u>	<u>\$ 3,737,747</u>
Current liabilities	\$ 2,317,735	\$ 3,616,241
Noncurrent liabilities	33,074,728	33,120,527
Total Liabilities	<u>\$ 35,392,463</u>	<u>\$ 36,736,768</u>
Deferred inflows of resources	<u>\$ 4,709,778</u>	<u>\$ 5,612,605</u>
Net investment in capital assets,	\$ 31,099,327	\$ 27,170,232
Restricted net position	8,610,786	114,669
Unrestricted net position	(8,198,814)	(8,729,424)
Total net position	<u>\$ 31,511,299</u>	<u>\$ 18,555,477</u>

Net Position may serve over time as a useful indicator of a government's financial position. In the case of the District, governmental assets exceeded liabilities by approximately \$32,313,698; proprietary liabilities exceed assets by \$802,399; and total assets exceeded liabilities by \$31,511,299 at June 30, 2025.

The District had an overall increase in unrestricted net position of \$530,610, comprised of an increase in governmental activities unrestricted net position of \$425,976 and an increase in proprietary unrestricted net position of \$104,634.

The following table presents a fund accounting comparison and summary of revenue and expense for Government Funds only for the fiscal years 2025 and 2024:

See table on next page

BREATHITT COUNTY SCHOOL DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A) - CONTINUED
YEAR ENDED JUNE 30, 2025

	2025	2024
Total Revenue	<u>\$ 41,605,779</u>	<u>\$ 31,629,306</u>
Expenditures and other financing uses		
Instruction	\$ 13,841,441	\$ 13,453,169
Student support services	1,674,762	1,431,087
Instructional support	2,912,060	2,029,349
District administration	1,390,062	1,136,532
School administration	1,379,652	1,265,724
Business operations	585,373	583,257
Plant operation and maintenance	3,085,127	2,835,103
Student transportation	2,160,985	2,019,533
Food service	13,664	-
Community services	315,688	293,186
Capital outlay	13,642,232	7,945,262
Debt service	<u>2,107,194</u>	<u>2,590,083</u>
Total expenditures	<u>43,108,240</u>	<u>35,582,285</u>
Excess revenues (expenditures)	<u>\$ (1,502,461)</u>	<u>\$ (3,952,979)</u>
Other financing sources (uses)		
Proceeds of bonds	\$ 2,033,542	\$ -
Sale of assets	5,580	357,356
Transfers in	4,117,197	3,960,126
Transfers out	<u>(4,207,117)</u>	<u>(3,880,141)</u>
Total other financing sources (uses)	<u>\$ 1,949,202</u>	<u>\$ 437,341</u>
Net change in fund balance	<u>\$ 446,741</u>	<u>\$ (3,515,638)</u>

On-behalf payments are included in the above amounts. On-behalf, as defined by the KDE, are payments the state makes on behalf of employees to the various agencies for health and life insurance, retirement, and administration fees. The on-behalf payments are allocated to expense as mandated by the KDE and are credited to revenues; therefore, have no effect on the District's level fund balance.

BUDGETARY IMPLICATION

In Kentucky the public-school fiscal year is July 1 through June 30; other programs, such as, some federal programs operate on a different fiscal calendar, but are reflected in the District's overall budget. By law, the budget must have a minimum 2% contingency. The District adopted a working budget with \$2,987,720 in contingency.

BREATHITT COUNTY SCHOOL DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A) - CONTINUED
YEAR ENDED JUNE 30, 2025

Comments on Budget Comparisons

- The District's total general fund revenues for the fiscal year ended June 30, 2025 were \$18,770,762 excluding transfers, and proceeds from the sale of assets.
- General fund budgeted revenue compared to actual revenue varied from line item to line item with the ending actual balance being \$2,074,985 more than budget or 12.23% more than the budget.
- The total cost of all general fund programs and services for the fiscal year ended June 30, 2025 was \$19,361,115.
- General fund budgeted expenditures compared to actual expenditures varied from line item to line item with the ending actual balance being \$2,209,733 less than budget or 10.24% less than budget.

Contacting the District's Financial Management

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives.

Questions regarding this report should be directed to the Superintendent (606) 666-2491, or to the Finance Officer (606) 666-2491 or by mail at 420 Court Street, P.O. Box 750, Jackson, Kentucky 41339.

BREATHITT COUNTY SCHOOL DISTRICT
STATEMENT OF NET POSITION
JUNE 30, 2025

	Governmental Activities	Business- Type Activities	Total
ASSETS			
Cash and cash equivalents	\$ 11,304,102	\$ -	\$ 11,304,102
Accounts receivable:			
Taxes	121,957	-	121,957
Other	1,365,934	172,194	1,538,128
Inventories	-	19,779	19,779
Net OPEB asset - CERS	148,913	29,511	178,424
Right of use lease assets, net of amortization	69,984	-	69,984
Capital Assets, net			
Nondepreciable	16,361,347	-	16,361,347
Depreciable	38,185,215	254,837	38,440,052
Total assets	67,557,452	476,321	68,033,773
DEFERRED OUTFLOW OF RESOURCES			
Deferred amounts from refunding bonds	50,762	-	50,762
Deferred outflows - OPEB KTRS	1,746,692	-	1,746,692
Deferred outflows - OPEB CERS	362,599	71,860	434,459
Deferred outflows - Pension	1,124,919	222,935	1,347,854
	3,284,972	294,795	3,579,767
LIABILITIES			
Accounts payable	110,878	119,102	229,980
Advances from grantors	206,419	-	206,419
Current portion of lease liabilities, right of use assets	24,432	-	24,432
Current portion of lease obligations	52,698	-	52,698
Current maturities of bond obligations	1,425,000	-	1,425,000
Current portion of compensated absences	216,705	-	216,705
Interest payable	162,501	-	162,501
Net OPEB liability - KTRS	2,435,000	-	2,435,000
Net Pension liability	5,143,246	1,019,282	6,162,528
Noncurrent portion of lease liabilities, right of use assets	55,847	-	55,847
Noncurrent portion of lease obligations	129,079	-	129,079
Noncurrent maturities of bond obligations	22,085,000	-	22,085,000
Bond premium, net of amortization	172,118	-	172,118
Noncurrent portion of compensated absences	2,035,156	-	2,035,156
Total liabilities	34,254,079	1,138,384	35,392,463
DEFERRED INFLOW OF RESOURCES			
Deferred inflows - OPEB KTRS	2,079,000	-	2,079,000
Deferred inflows - OPEB CERS	1,506,256	298,508	1,804,764
Deferred inflows - Pension	689,391	136,623	826,014
	4,274,647	435,131	4,709,778
NET POSITION			
Net investment in capital assets	30,844,490	254,837	31,099,327
Restricted for:			
Capital expenditures	8,508,129	-	8,508,129
Other	102,657	-	102,657
Unrestricted	(7,141,578)	(1,057,236)	(8,198,814)
Total net position	\$ 32,313,698	\$ (802,399)	\$ 31,511,299

BREATHITT COUNTY SCHOOL DISTRICT
STATEMENT OF ACTIVITIES
YEAR ENDED JUNE 30, 2025

FUNCTIONS/PROGRAMS	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business- Type Activities	Total
Governmental activities							
Instruction	\$ 12,985,914	\$ -	\$ 6,487,690	\$ -	\$ (6,498,224)	\$ -	\$ (6,498,224)
Student	1,706,234	-	826,775	-	(879,459)	-	(879,459)
Instructional staff	2,912,060	-	1,411,072	-	(1,500,988)	-	(1,500,988)
District administration	1,426,143	-	691,054	-	(735,089)	-	(735,089)
School administration	1,468,944	-	711,793	-	(757,151)	-	(757,151)
Business support	585,373	-	283,649	-	(301,724)	-	(301,724)
Plant operations and maintenance	4,046,443	-	1,958,831	11,000,000	8,912,388	-	8,912,388
Student transportation	2,403,907	-	1,164,840	-	(1,239,067)	-	(1,239,067)
Food Services	13,664	-	-	-	(13,664)	-	(13,664)
Community services	315,688	-	152,970	-	(162,718)	-	(162,718)
Interest on long-term debt	695,002	-	-	1,561,945	866,943	-	866,943
Total governmental activities	28,559,372	-	13,688,674	12,561,945	(2,308,753)	-	(2,308,753)
Business-type activities							
Food service	1,818,395	34,729	1,769,369	-	-	(14,297)	(14,297)
Total business-type activities	1,818,395	34,729	1,769,369	-	-	(14,297)	(14,297)
Total primary government	\$ 30,377,767	\$ 34,729	\$ 15,458,043	\$ 12,561,945	(2,308,753)	(14,297)	(2,323,050)
General revenues							
Taxes:							
Property					2,390,179	-	2,390,179
Motor vehicle					452,163	-	452,163
Utility					566,773	-	566,773
Earnings on investments					747,686	47	747,733
State grants					10,558,036	-	10,558,036
Other local amounts					640,323	-	640,323
Gain/(loss) on disposal of assets					(76,335)	-	(76,335)
Transfers					(89,920)	89,920	-
Total general revenues					15,188,905	89,967	15,278,872
Change in net position					12,880,152	75,670	12,955,822
Restated net position July 1, 2024					19,433,546	(878,069)	18,555,477
Net position as of June 30, 2025					\$ 32,313,698	\$ (802,399)	\$ 31,511,299

BREATHITT COUNTY SCHOOL DISTRICT
BALANCE SHEET - GOVERNMENTAL FUNDS
JUNE 30, 2025

	General Fund	Special Revenue Funds	Construction Fund	Other Governmental Funds	Total Governmental Funds
ASSETS					
Cash and cash equivalents	\$ 2,693,316	\$ -	\$ 8,409,740	\$ 201,046	\$ 11,304,102
Accounts receivable:					
Taxes	121,957	-	-	-	121,957
Other	14,275	1,351,659	-	-	1,365,934
Interfund receivable	1,138,477	-	-	-	1,138,477
Total assets	\$ 3,968,025	\$ 1,351,659	\$ 8,409,740	\$ 201,046	\$ 13,930,470
LIABILITIES AND FUND BALANCES					
Liabilities					
Interfund payable	\$ -	\$ 1,138,477	\$ -	\$ -	\$ 1,138,477
Accounts payable	69,877	6,763	34,238	-	110,878
Advances from grantors	-	206,419	-	-	206,419
Total liabilities	69,877	1,351,659	34,238	-	1,455,774
Fund balances					
Restricted	-	-	8,375,502	201,046	8,576,548
Committed	108,352	-	-	-	108,352
Unassigned	3,789,796	-	-	-	3,789,796
Total fund balances	3,898,148	-	8,375,502	201,046	12,474,696
Total liabilities and fund balances	\$ 3,968,025	\$ 1,351,659	\$ 8,409,740	\$ 201,046	\$ 13,930,470

BREATHITT COUNTY SCHOOL DISTRICT
RECONCILIATION OF THE BALANCE SHEET - GOVERNMENTAL FUNDS TO
THE STATEMENT OF NET POSITION
JUNE 30, 2025

Total fund balances - governmental funds	\$ 12,474,696
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not current financial resources and, therefore, are not reported as assets in governmental funds.	54,616,546
Deferred outflows of resources are not recorded in the government fund financials because they do not affect current resources but are recorded in the statement of net position.	3,284,972
Bonds payable are not reported in the governmental fund balance sheet because they are not due and payable in the current period, but they are presented in the statement of net position.	(23,682,118)
Leases payable are not reported in the governmental fund balance sheet because they are not due and payable in the current period, but they are presented in the statement of net position.	(262,056)
The long term portion of compensated absences is not reported in the governmental fund balance sheet because it is not due and payable in the current period, but it is presented in the statement of net position.	(2,251,861)
Net OPEB obligation is not reported in the governmental fund balance sheet because it is not due and payable in the current period, but it is presented in the statement of net position.	(2,286,087)
Net pension obligation is not reported in the governmental fund balance sheet because it is not due and payable in the current period, but it is presented in the statement of net position.	(5,143,246)
Deferred inflows of resources are not recorded in the government fund financials because they do not affect current resources but are recorded in the statement of net position.	(4,274,647)
Interest payable is not reported in the governmental fund balance sheet because it is not due and payable in the current period, but it is presented in the statement of net position.	(162,501)
Total net position - governmental activities	\$ <u>32,313,698</u>

BREATHITT COUNTY SCHOOL DISTRICT**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS
YEAR ENDED JUNE 30, 2025**

	General Fund	Special Revenue Funds	Construction Fund	Other Governmental Funds	Total Governmental Funds
Revenues					
From local sources					
Taxes					
Property	\$ 1,949,165	\$ -	\$ -	441,014	\$ 2,390,179
Motor vehicle	452,163	-	-	-	452,163
Utility	566,773	-	-	-	566,773
Earnings on investments	264,552	4,357	478,777	-	747,686
Other local	109,352	192,645	-	338,326	640,323
Intergovernmental - State					
SEEK	10,558,036	-	-	-	10,558,036
Other	4,795,053	2,020,120	11,000,000	1,904,795	19,719,968
Intergovernmental - Federal	75,668	6,454,983	-	-	6,530,651
Total revenues	18,770,762	8,672,105	11,478,777	2,684,135	41,605,779
Expenditures					
Current:					
Instruction	8,528,155	4,965,337	-	347,949	13,841,441
Student	1,469,566	205,196	-	-	1,674,762
Instructional support	1,076,770	1,835,290	-	-	2,912,060
District administration	1,335,531	54,531	-	-	1,390,062
School administration	1,379,652	-	-	-	1,379,652
Business support	585,373	-	-	-	585,373
Plant operations and maintenance	2,906,079	179,048	-	-	3,085,127
Student transportation	1,930,929	230,056	-	-	2,160,985
Food service	727	12,937	-	-	13,664
Community services	-	315,688	-	-	315,688
Site improvement	-	-	13,642,232	-	13,642,232
Debt service	148,333	-	-	1,958,861	2,107,194
Total expenditures	19,361,115	7,798,083	13,642,232	2,306,810	43,108,240
Excess (deficit) of revenues over (under) expenditures	(590,353)	874,022	(2,163,455)	377,325	(1,502,461)
Other financing sources (uses)					
Proceeds of bonds	-	-	2,033,542	-	2,033,542
Sale of assets	5,580	-	-	-	5,580
Transfers in	96,213	306,909	2,098,064	1,616,011	4,117,197
Transfers out	(1,119,227)	(1,180,931)	-	(1,906,959)	(4,207,117)
Total other financing sources (uses)	(1,017,434)	(874,022)	4,131,606	(290,948)	1,949,202
Net change in fund balance	(1,607,787)	-	1,968,151	86,377	446,741
Fund balance as of June 30, 2024	5,505,935	-	6,407,351	114,669	12,027,955
Fund balance as of June 30, 2025	\$ 3,898,148	\$ -	\$ 8,375,502	\$ 201,046	\$ 12,474,696

BREATHITT COUNTY SCHOOL DISTRICT
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES
IN FUND BALANCES - GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES
YEAR ENDED JUNE 30, 2025

Net change in total fund balances - governmental funds	\$ 446,741
Amounts reported for governmental activities in the Statement of Activities are different because:	
Capital outlays are reported as expenditures in the governmental fund financial statements because they use current financial resources, but they are treated as assets in the statement of net position and depreciated over their estimated economic lives. The difference is the amount by which capital outlay exceeds depreciation expense for the year.	12,024,486
Amortization of deferred outflows or resources is not recognized in the governmental fund financial statements, but is a component of interest in the Statement of Activities.	(27,372)
Bond and lease payments are recognized as expenditures of current financial resources in the governmental fund financial statements, but are reductions of liabilities in the Statement of Net Position.	1,338,331
Bond and lease proceeds are recognized as revenue in the governmental fund financial statements, but are increases in liabilities in the statement of net position	(2,033,542)
Calculated pension and OPEB expense is not recognized on the governmental fund financial statements, but is recognized as an expense on the Statement of Activities. while pension contributions are deferred on the Statement of Net Position	980,088
Compensated absences is recognized by the amount earned in the statement of activities, but the governmental fund financial statements only recognize the obligations anticipated to be retired from existing financial resources.	188,718
Interest payments are recognized as expenditures of financial resources in the governmental fund financial statements, but are expensed as incurred in the Statement of Activities.	(37,298)
Change in net position - governmental activities	<u>\$ 12,880,152</u>

BREATHITT COUNTY SCHOOL DISTRICT
STATEMENT OF NET POSITION - PROPRIETARY FUNDS
JUNE 30, 2025

	<u>Food Service Fund</u>
ASSETS	
Current assets	
Cash and cash equivalents	\$ -
Accounts Receivable	172,194
Inventories	<u>19,779</u>
Total current assets	<u>191,973</u>
Noncurrent assets	
Net OPEB asset	29,511
Capital assets	681,141
Less accumulated depreciation	<u>(426,304)</u>
Total noncurrent assets	<u>284,348</u>
Total assets	<u>476,321</u>
Deferred outflow of resources	
Deferred outflows OPEB	71,860
Deferred outflows - Pension	<u>222,935</u>
Total deferred outflows	<u>294,795</u>
LIABILITIES	
Current liabilities	
Accounts payable	<u>119,102</u>
Total current liabilities	<u>119,102</u>
Noncurrent liabilities	
Net pension liability	1,019,282
Net OPEB liability	<u>-</u>
Total noncurrent liabilities	<u>1,019,282</u>
Total liabilities	<u>1,138,384</u>
Deferred inflow of resources	
Deferred inflows - OPEB	298,508
Deferred inflows - Pension	<u>136,623</u>
Total deferred inflows	<u>435,131</u>
NET POSITION	
Net investment in capital assets	254,837
Restricted for:	
Other	<u>(1,057,236)</u>
Total net position	<u>\$ (802,399)</u>

The accompanying notes are an integral part of these financial statements.

BREATHITT COUNTY SCHOOL DISTRICT**STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION - PROPRIETARY FUNDS**
YEAR ENDED JUNE 30, 2025

	<u>Food Service Fund</u>
Operating revenues	
Lunchroom sales	\$ 9,509
Other	<u>25,220</u>
Total operating revenues	<u>34,729</u>
Operating expenses	
Salaries and wages	475,437
Employee benefits	161,510
Materials and supplies	1,141,284
Depreciation	<u>40,164</u>
Total operating expenses	<u>1,818,395</u>
Operating loss	<u>(1,783,666)</u>
Nonoperating revenues	
Federal grants	1,555,208
State grants	118,800
Donated commodities	95,361
Interest income	<u>47</u>
Total nonoperating revenues/(expenses)	<u>1,769,416</u>
Income before contributions	(14,250)
Transfers and special items	
Transfers in	186,133
Transfers out	<u>(96,213)</u>
Change in net position	75,670
Net position as of June 30, 2024	<u>(878,069)</u>
Net position as of June 30, 2025	<u>\$ (802,399)</u>

BREATHITT COUNTY SCHOOL DISTRICT
STATEMENT OF CASH FLOWS - PROPRIETARY FUNDS
YEAR ENDED JUNE 30, 2025

	<u>Food Service Fund</u>
Cash flows from operating activities	
Cash received from:	
Lunchroom sales	\$ 34,729
Cash paid to/for:	
Employees	(566,270)
Supplies	(1,077,198)
Net cash used in operating activities	<u>(1,608,739)</u>
Cash flows from non-capital financing activities	
Transfers in	186,133
Transfers out	(96,213)
Grants received	1,674,008
Net cash used in non-capital financing activities	<u>1,763,928</u>
Cash flows from capital and related financing activities	
Purchase of capital assets	(11,200)
Net cash used in capital and related financing activities	<u>(11,200)</u>
Cash flows from investing activities	
Interest income	47
Net cash provided from investing activities	<u>47</u>
Net increase in cash and cash equivalents	144,036
Cash and cash equivalents as of June 30, 2024	<u>12,705</u>
Cash and cash equivalents as of June 30, 2025	<u>\$ 156,741</u>
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:	
Operating income/ (loss)	\$ (1,783,666)
Adjustments to reconcile change in net position to net cash used in operating activities:	
(Increase)/Decrease in inventory	(5,467)
Increase/(Decrease) in accounts payable	115,546
Net change in pension and OPEB expense	(70,677)
Donated commodities	95,361
Depreciation	40,164
Net cash used in operating activities	<u>\$ (1,608,739)</u>
Schedule of non-cash transactions:	
Depreciation	\$ 40,164
Donated commodities	95,361
Total non-cash transactions	<u>\$ 135,525</u>

1. REPORTING ENTITY

The Breathitt County Board of Education ("Board"), a five-member group, is the level of government which has oversight responsibilities over all activities related to public elementary and secondary school education within the jurisdiction of Breathitt County School District ("District"). The District receives funding from Local, State and Federal government sources and must comply with the commitment requirements of these funding source entities. However, the District is not included in any other governmental "reporting entity" as defined in Section 2100, Codification of Governmental Accounting and Financial Reporting Standards. Board members are elected by the public and have decision making authority, the power to designate management, the responsibility to develop policies which may influence operations and primary accountability for fiscal matters.

The District, for financial purposes, includes all of the funds and activities relevant to the operation of the Breathitt County Board of Education. The basic financial statements presented herein do not include funds of groups and organizations, which, although associated with the school system, have not originated within the Board itself such as Band Boosters, Parent-Teacher Associations, etc. Such funds or groups have been considered as prospective component units under GASB Statement Number 39, *Determining Whether Certain Organizations Are Component Units*, and have been determined to have insignificant assets, liabilities, equity, revenue and expenditures to be considered component units. In addition, the Board has the ability to exert little control over the fiscal activities of the funds or groups.

The basic financial statements of the District include those of separately administered organizations that are controlled by or dependent on the Board. Control or dependence is determined on the basis of budget adoption, funding, and appointment of the respective governing board.

Based on the foregoing criteria, the financial statements of the following organization are included in the accompanying financial statements:

Breathitt County School District Finance Corporation - The Breathitt County Board of Education resolved to authorize the establishment of the Breathitt County School District Finance Corporation (a non-profit, non-stock, public and charitable corporation organized under the School Bond Act and KRS 273 and KRS Section 58.180) (the "Corporation") as an agency for the District for financing the costs of school building facilities. The members of the Board also comprise the Corporation's Board of Directors.

2. BASIS OF PRESENTATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles.

The District has elected to apply all applicable GASB pronouncements as well as Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989 to its proprietary funds, unless those pronouncements conflict or contradict GASB pronouncements.

The following is a summary of the significant accounting policies:

Government-wide Financial Statements - The statement of net position and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements distinguish between those activities of the District that are governmental, which normally are supported by tax revenues, and those that are considered business-type activities, which rely significantly on fees and charges for support.

2. BASIS OF PRESENTATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES-CONTINUED

The government-wide statements are prepared using the economic resources measurement focus and the accrual basis of accounting. This is the same approach used in the preparation of the proprietary fund financial statements but differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements therefore include reconciliations with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the District and for each function or program of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and are therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues are presented as general revenues of the District. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the District.

Fund Financial Statements - Fund financial statements report detailed information about the District. The focus of governmental and enterprise fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by fund type.

The accounting and reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets and current liabilities; and a statement of revenues, expenditures and changes in fund balances, which reports on the changes in total fund balances. Proprietary funds and fiduciary funds are reported using the economic resources measurement focus. The statement of cash flows provides information about how the District finances and meets the cash flow needs of its proprietary activities.

Accounting principles generally accepted in the United States of America require that the General Fund be reported as a major fund. All other governmental and proprietary funds whose assets, liabilities, revenues, or expenditures comprise at least 10% of the total for the relevant fund category and at least 5% of the corresponding total for all governmental and proprietary funds combined must also be reported as major funds.

The District has the following funds:

I. Government Fund Types

The General Fund is the main operating fund of the District. It accounts for all revenues and expenditures of the District not encompassed within other funds. All general tax revenues and other receipts that are not allocated by law or contractual agreement to some other fund are accounted for in this fund. General operating expenditures and the capital improvement costs that are not paid through other funds are paid from the General Fund. This is a budgeted fund, and any fund balances are considered as resources available for use. This is a major fund of the District.

The Special Revenue (Grant) Funds account for proceeds of specific revenue sources (other than expendable trusts or major capital projects) that are legally restricted to disbursements for specified purposes. It includes federal financial programs where unused balances are returned to the grantor at the close of the specified project periods as well as the state grant programs. Project accounting is employed to maintain integrity for the various sources of funds. The separate projects of federally-funded grant programs are identified in the Schedule of Expenditures of Federal Awards included in this report. This is a major fund of the District.

2. BASIS OF PRESENTATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES-CONTINUED

I. Government Fund Types – continued

The Student Activity Fund is a special revenue fund used to account for activities of student groups. These funds are accounted for in accordance with *Accounting Procedures for Kentucky School Activity Funds* established by the Kentucky Department of Education.

Capital Projects Funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities and equipment (other than those financed by Proprietary Funds). The Capital Projects Funds account for revenue and expenditures from three sources:

1. The Support Education Excellence in Kentucky (SEEK) Capital Outlay Fund receives those funds designated by the state as Capital Outlay Funds and is restricted for use in financing projects identified in the District's facility plan.
2. The Facility Support Program of Kentucky (FSPK) accounts for funds generated by the building tax levy required to participate in the School Facilities Construction Commission's construction funding and state matching funds, where applicable. Funds may be used for projects identified in the District's facility plan.
3. The Construction Fund accounts for proceeds from sales of bonds and other revenues to be used for authorized construction and/or remodeling. This is a major fund of the District.

The Debt Service Fund is used to account for the accumulation of resources for, and the payment of, general long-term debt principal and interest and related cost; and for the payment of interest on general obligation notes payable, as required by Kentucky law.

II. Proprietary Fund Types (Enterprise Fund)

The Food Service Fund is used to account for school food service activities, including the National School Lunch Program and the National School Breakfast Program, which are conducted in cooperation with the U.S. Department of Agriculture (USDA). Amounts have been recorded for in-kind contribution of commodities from the USDA. The Food Service Fund is a major fund.

The District applies all GASB pronouncements to proprietary funds as well as the Financial Accounting Standards Board pronouncements issued on or before November 30, 1989, unless those pronouncements conflict with or contradict GASB pronouncements.

Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting.

Revenues, Exchange and Non-exchange Transactions - Revenues resulting from exchange transactions, in which each party receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenues are recorded in the fiscal year in which the resources are measurable and available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of the fiscal year-end.

2. BASIS OF PRESENTATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES-CONTINUED

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted; matching requirements, in which the District must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenues from nonexchange transactions must also be available before they can be recognized.

Unearned Revenue/Advances from Grantors- Unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied. Grants and entitlements received before the eligibility requirements are met are recorded as unearned revenue. The District reports unearned revenue on its statement of net position and governmental funds balance sheet. In both the government-wide and governmental fund statements, grants that are intended to finance future periods are reported as unearned revenue. In subsequent periods, the liability for unearned revenue is removed from the statement of net position and governmental funds balance sheet and revenue is recognized.

Expenses/Expenditures - On the accrual basis of accounting, expenses are recognized at the time they are incurred. The measurement focus of governmental fund accounting is on flow of current financial resources. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred except for (1) principal and interest on general long-term debt, which is recorded when due, and (2) the costs of accumulated unpaid vacation and sick leave, which are reported as fund liabilities in the period in which they will be liquidated with available financial resources rather than in the period earned by employees.

The fair value of donated commodities used during the year is reported in the statement of revenues, expenses, and changes in net position proprietary funds as an expense with a like amount reported as donated commodities revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation, are not recognized in governmental funds.

Property Taxes

Property taxes are levied by September 30 on the assessed value listed as of the prior January 1, for all real and personal property in the county. The billings are considered due upon receipt by the taxpayer; however, the actual date is based on a period ending 30 days after the tax bill mailing. Property taxes collected are recorded as revenues in the fiscal year for which they were levied. All taxes collected are initially deposited into the General Fund and then transferred to the appropriate fund.

The property tax rates assessed for the year ended June 30, 2025, to finance the General Fund operations were \$.684 per \$100 valuation for real property, \$.684 per \$100 valuation for business personal property and \$.492 per \$100 valuation for motor vehicles.

The District levies a utility gross receipts license tax in the amount of 3% of the gross receipts derived from the furnishings, within the county, of telephonic and telegraphic communications services, cablevision services, electric power, water, and natural, artificial and mixed gas.

Prepaid Assets

Payments made that will benefit periods beyond the end of the fiscal year are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the year in which services are consumed.

2. BASIS OF PRESENTATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES-CONTINUED

Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activity's column of the government-wide statement of net position but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net position and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated fixed assets are recorded at their fair market values as of the date received. The District maintains a capitalization threshold of \$5,000. Improvements are capitalized; the cost of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized.

All reported capital assets, except land and construction-in-progress, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives for both general capital assets and proprietary fund assets:

<u>Description</u>	<u>Estimated Lives</u>
Buildings and improvements	25-50 years
Land improvements	20 years
Technology equipment	5 years
School buses	10 years
Other vehicles	5 years
Audio-visual equipment	15 years
Food service equipment	12 years
Furniture and fixtures	20 years
Rolling stock	15 years
Other general equipment	10 years

Right of Use Assets

The District has recorded right of use lease assets as a result of implementing GASB 87, *Leases*, which established standards for leases that were previously classified as operating leases. The right of use assets are initially measured at an amount equal to the initial related lease liability plus any lease payments made prior to the lease term, less lease incentives, and ancillary charges necessary to place the lease into service. The right of use assets are amortized over the life of the related lease.

Interfund Receivables and Payables

The fund financial statements present interfund receivables and payables resulting from short-term interfund loans that are classified as "interfund receivables/payables." These amounts are eliminated in the government-wide and business-type activities columns of the statements of net position, except for the net residual amounts due between governmental and business-type activities, which are presented as internal balances.

Compensated Absences

Compensated absences consist of unpaid accumulated annual sick leave and vacation.

Sick leave eligibility and accumulation is specified in individual employment contracts. Upon retirement, employees may contractually receive a payment based on unused accumulated sick leave. District employees are granted vacation in varying amounts, based primarily on length of service and service position. Some earned benefits may be forfeited if not taken within varying time periods.

Consistent with GASB Statement 101, *Accounting for Compensated Absences*, the liability has been calculated using the more than likely than not to be used as leave or settled at separation method and an accrual for that liability is in the Government-wide financial statements. The compensated absences liability is calculated based on the pay rates in effect at year end.

2. BASIS OF PRESENTATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES-CONTINUED

For governmental fund financial statements the current portion, if any, of unpaid accrued sick leave is the amount expected to be paid using expendable available resources. These amounts are recorded in the account "accumulated sick leave payable" in the general fund. The noncurrent portion of the liability is not reported.

Bonds and Related Premiums, Discounts, and Issuance Costs

In the government-wide financial statements, bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond premiums or discounts. Bond issuance costs are expensed when bonds are issued.

In governmental fund financial statements, bond premiums and discounts, as well as debt issuance are recognized in the current period. The face amount of the debt is reported as other financing sources. Discounts related to debt issuance are reported as other financing uses. Issuance costs are reported as debt service expenditures.

Budgetary Process

Budgetary Basis of Accounting: The District's budgetary process accounts for certain transactions on a basis other than Generally Accepted Accounting Principles (GAAP). The major differences between the budgetary basis and the GAAP basis are:

- Revenues are recorded on the modified accrual basis of accounting (budgetary) as opposed to when susceptible to accrual (GAAP).
- Expenditures are recorded on the modified accrual basis of accounting (budgetary) as opposed to when susceptible to accrual (GAAP).

Once the budget is approved by the Board, it can be amended. Budgetary receipts represent original estimates modified for adjustments, if any, during the fiscal year. Budgetary disbursements represent original appropriations adjusted for budget transfers and additional appropriations, if any, approved during the fiscal year.

Each budget is prepared and controlled at the revenue and expenditure function/object level. All budget appropriations lapse at year-end.

Cash and Cash Equivalents

The District considers demand deposits, money market funds, and other investments with an original maturity of 90 days or less, to be cash equivalents.

Receivables

The District recognizes revenues as receivables when they are measurable, and receipt is probable. Concentration of credit risk with respect to the receivables from federal and state governments is limited due to the historical stability of those institutions. Federal and state grants to be used or expended as specified by the grantor are recognized as revenue and recorded as receivables as qualifying expenditures are made.

Inventories

On government-wide and governmental fund financial statements inventories of supplies and materials are stated at cost and are expensed when used.

The School Food Service Fund inventory consists of food, supplies and U.S. Government commodities.

The Food Service Fund inventory is stated at cost and uses the specific identification method; the general fund inventory is stated at cost and uses the first-in, first-out method.

Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements; and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

2. BASIS OF PRESENTATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES-CONTINUED

In general, payables and accrued liabilities that will be paid from governmental funds are reported on the governmental fund financial statements regardless of whether they will be liquidated with current resources. However, claims and judgments, accumulated sick leave, contractually required pension contributions and special termination benefits that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they will be paid with current, expendable, available financial resources. Bonds and other long-term obligations that will be paid from governmental funds are not recognized as a liability in the fund financial statements until due.

Fund Balance Reserves

Fund balances are separated into five categories, as required by GASB 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, as follows:

Nonspendable fund balance is permanently nonspendable by decree of donor. Examples would be an endowment or that which may not be used for another purpose such as amounts used to prepay future expenses or already purchased inventory on hand.

Restricted fund balances arise when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation.

Committed fund balances are those amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision-making authority, which, for the District is the Board of Education. The Board of Education must approve by majority vote the establishment (and modification or rescinding) of a fund balance commitment.

Assigned fund balances are those amounts that are constrained by the government's *intent* to be used for specific purposes, but are neither restricted nor committed. The Board of Education allows program supervisors to complete purchase orders which result in the encumbrance of funds. Assigned fund balance also includes (a) all remaining amounts (except for negative balances) that are reported in governmental funds, other than the general fund, that are not classified as nonspendable and are neither restricted nor committed and (b) amounts in the general fund that are intended to be used for a specific purpose.

Unassigned fund balance is the residual classification for the general fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund.

The Board establishes (and modifies or rescinds) fund balance commitments by passage of a resolution. This is typically done through adoption and amendment of the budget. A fund balance commitment is further indicated in the budget document as a designation or commitment of the fund (such as for special incentives). Assigned fund balance is established by the Board through adoption or amendment of the budget as intended for specific purpose (such as the purchase of fixed assets, construction, debt service, or for other purposes).

This District would typically use Restricted fund balances first, followed by Committed resources, and then Assigned resources, as appropriate opportunities arise, but reserves the right to selectively spend Unassigned resources first to defer the use of these other classified funds.

Encumbrances

Encumbrances are not liabilities and, therefore, are not recorded as expenditures until receipt of material or service. For budgetary purposes, appropriations lapse at fiscal year-end, and outstanding encumbrances at year-end are appropriated in the next year. Encumbrances are considered a managerial assignment of fund balance at June 30, 2025, in the governmental funds balance sheet.

2. BASIS OF PRESENTATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES-CONTINUED

Net Position

Net position represents the difference between assets and liabilities. Net position invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The District typically uses restricted assets first, as appropriate opportunities arise, but reserves the right to selectively defer the use until a future project.

Operating and Non-Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the School District, those revenues are primarily charges for meals provided by the various schools.

Non-operating revenues are not generated directly from the primary activity of the proprietary funds. For the School District those revenues come in the form of grants (federal and state), donated commodities, and earnings from investments.

Contributions of Capital

Contributions of capital in proprietary fund financial statements arise from outside contributions of fixed assets, or from grants or outside contributions of resources restricted to capital acquisition and construction.

Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires the District's management to make estimates and assumptions that affect reported amounts of assets, liabilities, fund balances, and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

Deferred Inflows and Deferred Outflows of Resources

Deferred inflows and deferred outflows are recorded on the government-wide and proprietary financial statements. The deferred outflows of resources presented were primarily created by differences in pension expectations, the prior refunding of revenue bonds, and deferral of pension contributions. Deferred inflows were primarily created by actuarial determinations of net pension liability changes.

Pensions and Other Post-employment Benefits

For purposes of measuring the net liabilities, the deferred outflows of resources and deferred inflows of resources, and expense related to pensions and other post-employment benefits (OPEB), information about the fiduciary net position of the pension / OPEB plans, and additions to / deductions from the pension / OPEB plans' fiduciary net position has been determined on the same basis as they are reported by the pension / OPEB plans. For this purpose, revenues are recognized when earned. Benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The primary government's proportionate share of pension amounts was further allocated to proprietary funds based on the salaries paid by each proprietary fund. Plan investments are reported at fair value.

2. BASIS OF PRESENTATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES-CONTINUED

Other Post-employment Benefits (OPEB)

For purposes of measuring the liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Teachers' Retirement System of the State of Kentucky (TRS) and the County Employees Retirement System Non-Hazardous (CERS) and additions to/deductions from TRS's fiduciary net position have been determined on the same basis as they are reported by the pension plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and participating interest-earning investment contracts that have a maturity at the time of purchase of one year or less, which are reported at cost.

3. DEPOSITS AND INVESTMENTS

Deposits

The District's deposits (demand deposit accounts) are carried at cost, which approximates fair value. At June 30, 2025, the book balance of the District's bank deposits and the bank balances were as follows:

	<u>Bank Balance</u>	<u>Book Balance</u>
Citizens Bank & Trust Co of Jackson	\$ 12,671,725	\$ 11,304,102
	<u>\$ 12,671,725</u>	<u>\$ 11,304,102</u>

Breakdown per financial statements is as follows:

Governmental funds	\$ 11,304,102
Proprietary funds	-
	<u>\$ 11,304,102</u>

Custodial Credit Risk

Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. As of June 30, 2025, none of the District's bank balance was exposed to custodial credit risk because of coverage by Federal Depository insurance and by collateral agreements and collateral held by the pledging banks' trust departments in the District's name.

Due to the nature of the accounts and limitations imposed for the purposes of various funds, all cash balances are considered to be restricted except for the General Fund.

Investments

Funds of the District are public funds and, therefore, their investment is limited by statute to certain obligations of the United States or similar government agencies, cash instruments, and certain pooled investment funds as provided by KRS 66.480. At June 30, 2025, the District holds only demand deposits and certificates of deposit considered to be cash equivalents. Consequently, the District does not have investment related credit risk or interest risk.

Investments reported on the financial statements are nonparticipating interest-earning investment contracts purchased from a bank in the form of a Certificate of Deposit. Therefore, under GASB Statement No 72, Fair Value Measurement & Application these types of investments are exempt from fair value measurements.

BREATHITT COUNTY SCHOOL DISTRICT
NOTES TO THE BASIC FINANCIAL STATEMENTS-CONTINUED
YEAR ENDED JUNE 30, 2025

4. CAPITAL ASSETS

Capital asset activity for the fiscal year ended June 30, 2025 was as follows:

	June 30, 2024			June 30, 2025
	Balance	Additions	Retirements	Balance
Governmental Activities				
Land	\$ 591,402	\$ -	\$ -	\$ 591,402
Land Improvements	1,518,760	153,492	-	1,672,252
Buildings	58,111,020	-	429,211	57,681,809
Technology	3,097,342	104,156	-	3,201,498
Vehicles	6,294,234	68,128	670,683	5,691,679
General Equipment	2,516,255	128,299	-	2,644,554
Right of Use Assets	123,210	-	-	123,210
Construction Work in Progress	2,509,250	13,260,695	-	15,769,945
Total historical cost	74,761,473	13,714,770	1,099,894	87,376,349
Less accumulated depreciation	31,771,538	1,953,017	1,017,978	32,706,577
Less accumulated amortization	24,642	28,584	-	53,226
Governmental capital assets, net	<u>\$ 42,965,293</u>	<u>\$ 11,733,169</u>	<u>\$ 81,916</u>	<u>\$ 54,616,546</u>
Business-type Activities				
Buildings	\$ 67,500	\$ -	\$ -	\$ 67,500
Technology	14,325	-	-	14,325
Food service equipment	588,116	11,200	-	599,316
Total historical cost	669,941	11,200	-	681,141
Less accumulated depreciation	386,140	40,164	-	426,304
Business-type capital assets, net	<u>\$ 283,801</u>	<u>\$ (28,964)</u>	<u>\$ -</u>	<u>\$ 254,837</u>

Depreciation expense for business-type activities was entirely incurred in the operation of the School Food Services. Depreciation for governmental activities was charged to governmental functions as follows:

Instruction	\$ 373,471
Student Support	31,472
District administrative	7,497
School administrative	89,292
Plant operation and maintenance	1,208,363
Student transportation	242,922
	<u>\$ 1,953,017</u>

BREATHITT COUNTY SCHOOL DISTRICT
NOTES TO THE BASIC FINANCIAL STATEMENTS-CONTINUED
YEAR ENDED JUNE 30, 2025

4. CAPITAL ASSETS-CONTINUED

No amortization expense for business-type activities was recorded for fiscal year 2025. Amortization for governmental activities was charged to governmental functions as follows:

Instruction	\$	21,682
Instructional staff		1,749
District administrative		3,503
Student transportation		1,650
		<u>1,650</u>
	\$	<u>28,584</u>

5. LEASE LIABILITIES PAYABLE

The District has entered into a lease agreement for multiple copiers. The following schedule presents the lease activity for the year ended June 30, 2025:

Rate	Lease	June 30, 2024	Issued	Paid	June 30, 2025	One Year
6%	\$ 123,210	\$ 103,291	\$ -	\$ 23,012	\$ 80,279	\$ 24,432

The following presents a schedule by years of the future minimum lease payments under lease agreement as of June 30, 2025.

Year	Principal	Interest	Total
2025-2026	\$ 24,432	\$ 4,152	\$ 28,584
2026-2027	25,939	2,645	28,584
2027-2028	27,538	1,045	28,583
2028-2029	2,370	12	2,382
	<u>\$ 80,279</u>	<u>\$ 7,854</u>	<u>\$ 88,133</u>

6. FINANCE LEASE PAYABLE

The District has entered into multiple finance lease agreements for assets that will become the property of the District when all the terms of the finance lease agreement are met. The following schedule presents the finance lease activity for the year ended June 30, 2025:

Maturity	Interest Rates	Original Issue	Balance June 30, 2024	Debt Issued	Debt Paid	Balance June 30, 2025	Due Within One Year
June 2035	3.00% - 3.50%	\$ 213,648	\$ 125,596	\$ -	\$ 10,795	\$ 114,801	\$ 11,118
March, 2025	1.00% - 2.625%	201,361	18,676	-	18,676	-	-
March, 2026	1.00% - 2.625%	182,336	33,193	-	16,374	16,819	16,819
March, 2027	2.00% - 2.625%	268,845	78,728	-	28,571	50,157	24,761
		<u>\$ 866,190</u>	<u>\$ 256,193</u>	<u>\$ -</u>	<u>\$ 74,416</u>	<u>\$ 181,777</u>	<u>\$ 52,698</u>

BREATHITT COUNTY SCHOOL DISTRICT
NOTES TO THE BASIC FINANCIAL STATEMENTS-CONTINUED
YEAR ENDED JUNE 30, 2025

6. FINANCE LEASE PAYABLE-CONTINUED

The following presents a schedule by years of the future minimum lease payments under finance lease as of June 30, 2025.

Year	Principal	Interest	Total
2025-26	\$ 52,698	\$ 5,682	\$ 58,380
2026-27	36,876	4,248	41,124
2027-28	11,852	3,227	15,079
2028-29	12,267	2,812	15,079
2029-30	12,696	2,383	15,079
2030-31	13,141	1,938	15,079
2031-32	13,601	1,479	15,080
2032-33	14,077	1,003	15,080
2033-34	14,569	510	15,079
Totals	<u>\$ 181,777</u>	<u>\$ 23,282</u>	<u>\$ 205,059</u>
Less: amounts representing interest			<u>(23,282)</u>
Net lease liability			<u>\$ 181,777</u>

7. LONG-TERM OBLIGATIONS

The amounts shown in the accompanying basic financial statements as bond obligations represent the District's future obligations to make lease payments relating to the bonds issued by the Breathitt County School District Finance Corporation.

The original amount of each issue, the issue date, and interest rates of bonded debt and lease obligations are summarized below:

Issue Date	Proceeds	Rates	Final Maturity
2013R	\$ 750,000	2.15%	2025
2014	\$ 295,000	2.00% - 3.00%	2025
2015	\$ 7,990,000	2.00% - 3.25%	2035
2015WW	\$ 530,000	3.10%	2027
2016R	\$ 2,350,000	2.00% - 3.00%	2028
2019R	\$ 1,235,000	2.00% - 2.85%	2040
2021R	\$ 14,570,000	2.00% - 2.25%	2041
2021R-2	\$ 1,055,000	2.00% - 2.125%	2042
2024	\$ 2,030,000	2.70% -4.00%	2045

The District, through the General Fund, including utility taxes, the FSPK Building Fund, and the Support Education Excellence in Kentucky (SEEK) Capital Outlay Fund, is obligated to make payments in amounts sufficient to satisfy debt service requirements on bonds issued by the Breathitt County Board of Education Finance Corporation to construct school facilities. The District has an option to purchase the property under lease at any time by retiring the bonds then outstanding.

In 1987, the District entered into "participation agreements" with the Kentucky School Facility Construction Commission. The Commission was created by the Kentucky General Assembly for the purpose of assisting local school districts in meeting school construction needs. The table below sets forth the amount to be paid by the District and the Commission for each year until maturity of all bond issues.

BREATHITT COUNTY SCHOOL DISTRICT
NOTES TO THE BASIC FINANCIAL STATEMENTS-CONTINUED
YEAR ENDED JUNE 30, 2025

7. LONG-TERM OBLIGATIONS-CONTINUED

The liability for the total bond amount remains with the District and, as such, the total principal outstanding has been recorded in the financial statements.

Generally, all bonds issued are secured by a statutory mortgage lien on the respective school buildings and appurtenant properties, including any subsequent additions thereto. The agreements contain a provision that in the event of default, action can be taken to compel specific performance. The bonds may be called prior to maturity and redemption premiums are specified in each issue. Assuming no bonds are called prior to scheduled maturity, the minimum obligations of the District, including amounts to be paid by the Commission at June 30, 2025 for debt service (principal and interest) are as follows:

Year	Breathitt County School District		Kentucky School Facility Construction Commission		Total	Total
	Principal	Interest	Principal	Interest	Principal	Interest
2025-26	\$ 1,154,088	\$ 511,787	\$ 270,912	\$ 71,941	\$ 1,425,000	\$ 583,728
2026-27	1,198,217	486,667	276,783	66,066	1,475,000	552,733
2027-28	1,245,691	455,537	284,309	58,540	1,530,000	514,078
2028-29	1,298,417	422,781	181,583	50,744	1,480,000	473,525
2029-30	1,348,657	391,410	186,343	45,985	1,535,000	437,395
2030-31	1,403,704	358,850	191,296	41,033	1,595,000	399,883
2031-32	1,458,586	326,106	196,414	35,914	1,655,000	362,020
2032-33	1,513,196	289,909	201,804	30,525	1,715,000	320,434
2033-34	1,577,653	254,463	207,347	24,983	1,785,000	279,446
2034-35	1,651,779	215,353	213,221	19,107	1,865,000	234,460
2035-36	1,090,174	174,081	99,826	13,027	1,190,000	187,108
2036-37	1,112,796	152,004	102,204	10,650	1,215,000	162,654
2037-38	1,135,293	129,483	104,707	8,147	1,240,000	137,630
2038-39	757,603	102,825	107,397	5,457	865,000	108,281
2039-40	775,626	84,031	99,374	2,849	875,000	86,880
2040-41	798,116	64,476	46,884	-	845,000	64,476
2041-42	325,000	41,691	-	-	325,000	41,691
2042-43	285,000	30,100	-	-	285,000	30,100
2043-44	300,000	18,400	-	-	300,000	18,400
2044-45	310,000	6,200	-	-	310,000	6,200
	<u>\$ 20,739,596</u>	<u>\$ 4,516,154</u>	<u>\$ 2,770,404</u>	<u>\$ 484,967</u>	<u>\$ 23,510,000</u>	<u>\$ 5,001,121</u>

BREATHITT COUNTY SCHOOL DISTRICT
NOTES TO THE BASIC FINANCIAL STATEMENTS-CONTINUED
YEAR ENDED JUNE 30, 2025

7. LONG-TERM OBLIGATIONS - CONTINUED

A summary of the changes in long-term liabilities during the fiscal year ended June 30, 2025 is as follows:

Long-term debt	Balance June 30, 2024	Additions	Deductions	Balance June 30, 2025
2013R	\$ 200,000	\$ -	\$ 200,000	\$ -
2014	35,000	-	35,000	-
2015	5,605,000	-	350,000	5,255,000
2015WW	120,000	-	40,000	80,000
2016R	1,360,000	-	210,000	1,150,000
2019R	1,045,000	-	50,000	995,000
2021R	13,525,000	-	445,000	13,080,000
2021R-2	965,000	-	45,000	920,000
2024	-	2,030,000	-	2,030,000
Premium on Bonds	181,724	3,541	13,147	172,118
Finance Leases	256,193	-	74,416	181,777
Net Pension Liability (Asset)	6,009,124	153,404	-	6,162,528
Net OPEB Liability (Asset) - CERS	(129,297)	-	49,127	(178,424)
Net OPEB Liability (Asset) - KTRS	2,817,823	-	382,823	2,435,000
KISTA bonded debt	80,062	-	80,062	-
Retainage payable	145,926	-	145,926	-
Compensated absences	2,440,579	-	188,718	2,251,861
	<u>\$ 34,657,134</u>	<u>\$ 2,186,945</u>	<u>\$ 2,309,219</u>	<u>\$ 34,534,860</u>

The change in compensated absences is presented as a net change.

8. RETIREMENT PLANS

The District's employees are provided with two pension plans, based on each position's college degree requirement as described below. The two pension plans are County Employees Retirement System (CERS) and the Kentucky Teachers Retirement System (KTRS).

General information about the County Employees Retirement System Non-Hazardous (CERS)

Plan description—Employees whose positions do not require a degree beyond a high school diploma are covered by the CERS, a cost-sharing multiple-employer defined benefit pension plan administered by the Kentucky Retirement System, an agency of the Commonwealth of Kentucky. Under the provisions of the Kentucky Revised Statute (KRS) Section 61.645, the Board of Trustees of the Kentucky Retirement System administers CERS and has the authority to establish and amend benefit provisions. The Kentucky Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for CERS. That report may be obtained from <http://kyret.ky.gov/>.

Benefits provided—CERS provides retirement, health insurance, death and disability benefits to Plan employees and beneficiaries. Employees are vested in the plan after five years' service. For retirement purposes, employees are grouped into three tiers, based on hire date:

See table on next page

8. RETIREMENT PLANS - CONTINUED

Tier 1	Participation date	Before September 1, 2008
	Unreduced retirement	27 years service or 65 years old
	Reduced retirement	At least 5 years service and 55 years old At least 25 years service and any age
Tier 2	Participation date	September 1, 2008 - December 31, 2013
	Unreduced retirement	At least 5 years service and 65 years old Or age 57+ and sum of service years plus age equal
	Reduced retirement	At least 10 years service and 60 years old
Tier 3	Participation date	After December 31, 2013
	Unreduced retirement	At least 5 years service and 65 years old Or age 57+ and sum of service years plus age equal
	Reduced retirement	Not available

Participating employees become eligible to receive the health insurance benefit after at least 180 months of service. Death benefits are provided for both death after retirement and death prior to retirement.

Contributions—Required contributions by the employee are based on the tier:

	<u>Required contributions</u>
Tier 1	5%
Tier 2	5% + 1% for insurance
Tier 3	5% + 1% for insurance

Funding Policy - Funding for the plan is provided through payroll withholdings and matching District contributions. The District contributes 19.71% of the employee's total compensation subject to contribution. Pension has a contribution rate of 19.71% and OPEB has a contribution rate of 0%.

General information about the Teachers' Retirement System of the State of Kentucky (KTRS)

Plan description—Teaching certified employees of the District and other employees whose positions require at least a college degree are provided pensions through the Teachers' Retirement System of the State of Kentucky (KTRS)—a cost-sharing multiple-employer defined benefit pension plan with a special funding situation established to provide retirement annuity plan coverage for local school districts and other public educational agencies in the Commonwealth. KTRS was created by the 1938 General Assembly and is governed by Chapter 161 Section 220 through Chapter 161 Section 990 of the KRS. KTRS is a blended component unit of the Commonwealth of Kentucky and therefore is included in the Commonwealth's financial statements. KTRS issues a publicly available financial report that can be obtained at <http://www.ktrs.ky.gov/>

Benefits provided—For employees who have established an account in a retirement system administered by the Commonwealth prior to July 1, 2008, employees become vested when they complete five (5) years of credited service. To qualify for monthly retirement benefits, payable for life, employees must either:

See table on next page

8. RETIREMENT PLANS - CONTINUED

TRS 1	Participation Date	Before July 1, 2002
	Unreduced retirement	27 years service or at least 5 years service and 60 years old
	Reduced retirement	At least 5 years service and 55 years old with a reduction in retirement of 5% for each year under age 60 or under 27 years of service, whichever is less (up to 25%)
	Retirement factors	2.5% per year of service up to 30, 3.0% per year of service for each year over 30
	Final average salary	Average of the 5 highest annual salaries until a member reaches At least 27 years service and age 55, when the highest 3 annual Salaries are used
TRS 2	Participation Date	July 1, 2002 – June 30, 2008
	Unreduced retirement	27 years service or at least 5 years service and 60 years old
	Reduced retirement	At least 5 years service and 55 years old with a reduction in retirement of 5% for each year under age 60 or under 27 years of service, whichever is less (up to 25%)
	Retirement factors	2.0 - 2.5% per year of service up to 30, 3.0% per year of service for each year over 30
TRS 3	Participation Date	July 1, 2008 – December 31, 2021
	Unreduced retirement	27 years service or at least 5 years service and 60 years old
	Reduced retirement	At least 10 years service and 55 years old with a reduction in retirement of 6% for each year under age 60 or under 27 years of service, whichever is less (up to 30%)
	Retirement factors	1.7 - 2.5% per year of service up to 30, 3.0% per year of service for each year over 30
	Final average salary	Average of the 5 highest annual salaries until a member reaches At least 27 years service and age 55, when the highest 3 annual Salaries are used
TRS 4	Participation Date	On or after January 1, 2022
	Unreduced retirement	Age 57 with 30 years service or at least 10 years service and 60 years old or at least 5 years service and 65 years old
	Reduced retirement	At least 10 years service and 57 years old with a reduction in retirement of 6% for each year under age 60 or under 27 years of service, whichever is less (up to 18%)
	Retirement factors	1.7 - 2.5% per year of service up to 30, 2.2 – 2.4% per year of service for each year over 30
	Final average salary	Average of the 5 highest annual salaries

KTRS also provides disability benefits for vested employees at a rate of sixty (60) percent of their final average salary. A life insurance benefit, payable upon the death of a member, is \$2,000 for active contributing employees and \$5,000 for retired or disabled employees.

Contributions—Contribution rates are established by Kentucky Revised Statutes (KRS). Non-university employees in TRS 1, TRS 2, and TRS 3 are required to contribute 12.855% of their salaries to the System. Non-university employees in TRS 4 are required to contribute 14.750% of their salaries to the system.

8. RETIREMENT PLANS – CONTINUED

The Commonwealth of Kentucky, as a non-employer contributing entity, pays matching contributions at the rate of 13.105% of salaries for local school district and regional cooperative employees in TRS 1 and TRS 2, 14.105% of salaries for local school district and regional cooperative employees in TRS 3, and 10.750% of salaries for local school district and regional cooperative employees in TRS 4. For local school district and regional cooperative employees whose salaries are federally funded, the employer contributes 16.105% of salaries for employees in TRS 1 And TRS 2, 17.105% of salaries for employees in TRS 3, and 10.750% of salaries for employees in TRS 4. If an employee leaves covered employment before accumulating five (5) years of credited service, accumulated employee pension contributions plus interest are refunded to the employee upon the member's request.

Pension Liabilities (Assets), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2025, the District reported a liability (asset) of \$6,162,528 for its proportionate share of the net pension liability (asset) for CERS. The District did not report a liability (asset) for the District's proportionate share of the net pension liability (asset) for KTRS because the Commonwealth of Kentucky provides the pension support directly to KTRS on behalf of the District. The amount recognized by the District as its proportionate share of the net pension liability (asset), the related Commonwealth support, and the total portion of the net pension liability (asset) that was associated with the District were as follows:

District's proportionate share of the CERS net pension liability (asset)	\$	6,162,528
Commonwealth's proportionate share of the KTRS net pension liability (asset) associated with the District		<u>34,788,455</u>
	\$	<u>40,950,983</u>

The net pension liability (asset) for each plan was measured as of June 30, 2024, and the total pension liability (asset) used to calculate the net pension liability (asset) was determined by an actuarial valuation as of that date.

The District's proportion of the net pension liability (asset) for CERS was based on the actual liability of the employees and former employees relative to the total liability of the System as determined by the actuary. At June 30, 2024, the District's proportion was 0.103045%.

For the year ended June 30, 2025, the District recognized pension expense (credit) of (\$117,179) related to CERS and \$2,261,138 related to KTRS. The District also recognized revenue of \$2,261,138 for KTRS support provided by the Commonwealth. At June 30, 2025, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

See table on next page

BREATHITT COUNTY SCHOOL DISTRICT
NOTES TO THE BASIC FINANCIAL STATEMENTS-CONTINUED
YEAR ENDED JUNE 30, 2025

8. RETIREMENT PLANS – CONTINUED

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 298,278	\$ -
Changes of assumptions	-	278,425
Net difference between projected and actual earnings on pension plan investments	-	396,217
Changes in proportion and differences between District contributions and proportionate share of contributions	374,131	151,372
District contributions subsequent to the measurement date	<u>675,445</u>	<u>-</u>
Total	<u>\$ 1,347,854</u>	<u>\$ 826,014</u>

Reported as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability (asset) in the year ended June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows related to pensions will be recognized in pension expense as follows:

Year ended June 30:	
2025	\$ (171,402)
2026	258,408
2027	(152,310)
2028	<u>(88,301)</u>
	<u>\$ (153,605)</u>

Actuarial assumptions—The total pension liability (asset) in the June 30, 2024 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

	<u>CERS</u>	<u>KTRS</u>
Inflation	2.30%	2.50%
Projected salary increases	3.3-10.3%	3.0-7.5%
Investment rate of return, net of investment expense & inflation	6.50%	7.10%
Municipal bond index rate		3.94%
Single equivalent interest rate		7.10%

For KTRS, the long-term expected rate of return on pension plan investments was determined using a normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

8. RETIREMENT PLANS – CONTINUED

Discount rate—For CERS, the discount rate used to measure the total pension liability (asset) was 6.50%. The projection of cash flows used to determine the discount rate assumed that contributions from plan employees and employers will be made at statutory contribution rates. Projected inflows from investment earnings were calculated using the long-term assumed investment return of 6.50%. The long-term investment rate of return was applied to all periods of projected benefit payments to determine the total pension liability (asset).

For KTRS, the discount rate used to measure the total pension liability (asset) was 7.10%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rates and the employer contributions will be made at the actuarially determined contribution rates for all fiscal years in the future. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability (asset).

Sensitivity of CERS and KTRS proportionate share of net pension liability (asset) to changes in the discount rate—The following table presents the net pension liability (asset) of the District, calculated using the discount rates selected by each pension system, as well as what the District's net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

	1% Decrease	Current Discount Rate	1% Increase
CERS	5.50%	6.50%	7.50%
District's proportionate share of net pension liability (asset)	\$ 7,944,505	\$ 6,162,528	\$ 4,683,956
KTRS	6.10%	7.10%	8.10%
District's proportionate share of net pension liability (asset)	\$ -	\$ -	\$ -

Pension plan fiduciary net position—Detailed information about pension plan's fiduciary net position, is available in separately issued financial reports of both CERS and KTRS at <http://kyret.ky.gov/> and <http://trs.ky.gov/>, respectively.

Pension plan fiduciary net position—Detailed information about pension plan's fiduciary net position, is available in separately issued financial reports of both CERS and KTRS.

The District's contribution (both withholding and match) KTRS for the years ended June 30, 2025, 2024 and 2023 was \$1,956,028, \$1,930,074, and \$1,823,030, respectively. The District's contribution (both withholding and match) CERS for the years ended June 30, 2025, 2024, and 2023 was \$829,718, \$758,547, and \$738,714, respectively. The District met their contribution requirements.

9. OTHER POST-EMPLOYMENT BENEFITS

General Information about the Kentucky Teachers' Retirement System of the State of Kentucky (TRS)

Plan description – Teaching-certified employees of the Kentucky School District are provided OPEBs through the Teachers' Retirement System of the State of Kentucky (TRS) – a cost-sharing multiple-employer defined benefit OPEB plan with a special funding situation established to provide retirement annuity plan coverage for local school districts and other public educational agencies in the state. TRS was created by the 1983 General Assembly and is governed by the Chapter 161 Section 220 through Chapter 161 Section 990 of the Kentucky Revised Statutes (KRS). TRS is a blended component unit of the Commonwealth of Kentucky and therefore is included in the Commonwealth's financial statements. TRS issues a publicly available financial report that can be obtained at <https://trs.ky.gov/financial-reports-information>.

The state reports a liability, deferred outflows of resources and deferred inflows of resources, and expense as a result of its statutory requirement to contribute to the TRS Medical Insurance and Life Insurance Plans. The following information is about the TRS plans:

Medical Insurance Plan

Plan description – In addition to the pension benefits described above, KRS 161.675 requires KTRS to provide post-employment healthcare benefits to eligible employees and dependents. The KTRS Medical Insurance Fund is a cost-sharing multiple employer defined benefit plan. Changes made to the medical plan may be made by the KTRS Board of Trustees, the Kentucky Department of Employee Insurance and the General Assembly.

To be eligible for medical benefits, the member must have retired either for service or disability. The KTRS Medical Insurance Fund offers coverage to members under the age of 65 through the Kentucky Employees Health Plan administered by the Kentucky Department of Employee Insurance.

Funding Policy – In order to fund the post-retirement healthcare benefit, seven and one-half percent (7.50%) of the gross annual payroll of employees before July 1, 2008 is contributed. Three and three quarters percent (3.75%) is paid by member contributions and three quarters percent (.75%) from Commonwealth appropriation and three percent (3.00%) from the employer.

OPEB Liabilities (Assets), OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEBs

At June 30, 2025, the District reported a liability (asset) of \$2,435,000 for its proportionate share of the collective net OPEB liability (asset) that reflected a reduction for state OPEB support provided to the District. The collective net OPEB liability (asset) was measured as of June 30, 2024, and the total OPEB liability (asset) used to calculate the collective net OPEB liability (asset) was based on a projection of the District's long-term share of contributions to the OPEB plan relative to the projected contributions of all participating employers, actuarially determined. At June 30, 2024, the District's proportion was 0.109261%.

BREATHITT COUNTY SCHOOL DISTRICT
NOTES TO THE BASIC FINANCIAL STATEMENTS-CONTINUED
YEAR ENDED JUNE 30, 2025

9. OTHER POST-EMPLOYMENT BENEFITS – CONTINUED

The amount recognized by the district as its proportionate share of the OPEB liability (asset), the related State support, and the total portion of the net OPEB liability (asset) that was associated with the district were as follows:

District's proportionate share of the KTRS net OPEB liability (asset)	\$ 2,435,000
Commonwealth's proportionate share of the KTRS net OPEB liability (asset) associated with the District	<u>2,170,000</u>
	<u>\$ 4,605,000</u>

For the year ended June 30, 2025, the District recognized OPEB expense of \$208,173 and revenue of \$208,173 for support provided by the state. At June 30, 2025, the District reported deferred outflows of resources and deferred inflows on resources related to OPEBs from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ -	\$ 731,000
Changes of assumptions	620,000	-
Net difference between projected and actual earning on plan investments	-	78,000
Changes in proportion and differences between contributions and proportionate share of contributions	808,000	1,270,000
District contribution subsequent to the measurement date	318,692	-
Total	<u>\$ 1,746,692</u>	<u>\$ 2,079,000</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in the District's OPEB expense as follows:

Year ended June 30,	
2026	\$ (230,000)
2027	(39,000)
2028	(58,000)
2029	(159,000)
2030	(151,000)
Thereafter	(14,000)
	<u>\$ (651,000)</u>

BREATHITT COUNTY SCHOOL DISTRICT
NOTES TO THE BASIC FINANCIAL STATEMENTS-CONTINUED
YEAR ENDED JUNE 30, 2025

9. OTHER POST-EMPLOYMENT BENEFITS – CONTINUED

Actuarial assumptions - The total OPEB liabilities (assets) in the June 30, 2024, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Investment rate of return	7.10%, net of OPEB plan investment expense, including inflation
Projected salary increases	3.00-7.50%, including inflation
Inflation Rate	2.50%
Real Wage Growth	0.25%
Wage Inflation	2.75%
Healthcare cost trend rates	
Under 65	6.50% for FY 2024 decreasing to an ultimate rate of 4.50% by FY 2032
Medicare Part B	5.92% for FY 2024 with an ultimate rate of 4.50% by 2035
Municipal bond index rate	3.94%
Discount Rate	7.10%
Single equivalent interest rate	7.10%, net of OPEB plan investment expense, including inflation

The long-term expected rate of return on OPEB plan investments was determined using a normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Discount rate -The discount rates used to measure the total OPEB liability (asset) was 7.10%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rates and the employer contributions will be made at statutorily required rates. Based on those assumptions, the OPEB plans' fiduciary net position were projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability (asset).

The following table presents the District's proportionate share of the collective net OPEB liability (asset), calculated using the discount rate of 7.10%. as well as what the District's proportionate share of the collective net OPEB liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.10%) or 1-percentage-point higher (8.10%) than the current rate.

	<u>1% Decrease</u> 6.10%	<u>Current Discount Rate</u> 7.10%	<u>1% Increase</u> 8.10%
KTRS			
District's proportionate share of net OPEB liability (asset)	\$ 3,235,000	\$ 2,435,000	\$ 1,772,000

9. OTHER POST-EMPLOYMENT BENEFITS - CONTINUED

Sensitivity of the District's proportionate share of the collective net OPEB liability (asset) to changes in the healthcare cost trend rates - The following presents the District's proportionate share of the collective net OPEB liability (asset), as well as what the District's proportionate share of the collective net OPEB liability (asset) would be if it were calculated using healthcare cost trend rates that were 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	<u>1% Decrease</u>	<u>Current Trend Rate</u>	<u>1% Increase</u>
KTRS			
District's proportionate share of net OPEB liability (asset)	\$ 1,645,000	\$ 2,435,000	\$ 3,417,000

OPEB plans fiduciary net position - Detailed information about the OPEB plans' fiduciary net position is available in the separately issued TRS financial report.

Life Insurance Plan

Plan description - Life Insurance Plan - TRS administers a life insurance plan as provided by Kentucky Revised Statute 161.655 to eligible active and retired members. The TRS Life Insurance Benefit is a cost-sharing multiple employer defined benefit plan with a special funding situation. Changes made to the life insurance plan may be made by the TRS Board of Trustees and the General Assembly.

Benefits provided- TRS provides a life insurance benefit of five thousand dollars payable for members who retire based on service or disability. TRS provides a life insurance benefit of two thousand dollars payable for its active contributing members. The life insurance benefit is payable upon the death of the member to the member's estate or to a party designated by the member.

Contributions - In order to fund the post-retirement life insurance benefit, three hundredths of one percent (.03%) of the gross annual payroll of members is contributed by the State.

OPEB Liabilities (Assets), OPEB Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEBs

At June 30, 2025, the District did not report a liability (asset) for a proportionate share of the collective net OPEB liability (asset) for life insurance benefits because the State of Kentucky provides the OPEB support directly to TRS on behalf of the District. The amount recognized by the District as its proportionate share of the OPEB liability (asset) of the OPEB liability (asset) that was associated with the District were as follows:

District's proportionate share of the KTRS net OPEB	
Life Insurance Plan Liability (Asset)	\$ -
Commonwealth's proportionate share of KTRS net OPEB	
Life Insurance Liability (Asset) associated with the District	<u>50,000</u>
Total	<u>\$ 50,000</u>

Actuarial assumptions - The total OPEB liability (asset) in the June 30, 2024 actuarial valuation was determined using the following actuarial assumptions, applied to all periods in the measurement:

9. OTHER POST-EMPLOYMENT BENEFITS – CONTINUED

Investment rate of return	7.10%, net of OPEB plan investment expense, including inflation
Projected salary increases	3.00-7.50%, including inflation
Inflation Rate	2.50%
Real Wage Growth	0.25%
Wage Inflation	2.75%
Municipal bond index rate	3.94%
Discount Rate	7.10%
Single equivalent interest rate	7.10%, net of OPEB plan investment expense, including inflation

The remaining actuarial assumptions (e.g. initial per capita costs, rate of plan participation, rates of plan election, etc.) used in the June 30, 2024 valuation were based on a review of recent plan experience done concurrently with the June 30, 2024 valuation.

The long-term expected rate of return on OPEB plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

OPEB plan fiduciary net position - Detailed information about the OPEB plans' fiduciary net position is available in the separately issued TRS financial report.

General Information about the County Employees Retirement System Non-Hazardous and Hazardous (CERS)

Plan Description- Employees whose positions do not require a degree beyond a high school diploma are provided OPEBs through the County Employees Retirement System Non-Hazardous and Hazardous (CERS), a cost-sharing multiple-employer defined benefit pension plan administered by the Kentucky Retirement System, an agent of the Commonwealth of Kentucky. Under the provisions of the Kentucky Revised Statute (KRS) Section 61.645, the Board of Trustees of the Kentucky Retirement System administers CERS and has the authority to establish an amend benefit provisions. The Kentucky Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for CERS. That report may be obtained from <http://kyret.ky.gov/>.

Benefits Provided- CERS provides hospital and medical insurance for eligible members receiving benefits from the pension plan. Employees are vested in the plan after five years' service. For plan purposes, employees are grouped into two groups, based on hire date. Members who reach a minimum vesting period of 10 years, and began participating on, or after, July 1, 2003, earn \$10 per month for insurance benefits at retirement for every year of earned service without regard to a maximum dollar amount. For members participating prior to July 1, 2003, are paid up to a maximum of \$13.18 per month for every year of earned service. The percentage of the maximum monthly benefit paid is based on years of service as follows:

Years of Service	Paid by Insurance Fund (%)
20+ years	100.00%
15-19 years	75.00%
10-14 years	50.00%
4-9 years	25.00%
Less than 4 years	0.00%

9. OTHER POST-EMPLOYMENT BENEFITS – CONTINUED

Contributions – Required contributions by the employee are based on the tier:

Tier 1	Participation date	Before September 1, 2008
	Contribution Percentage	0.00%
Tier 2	Participation date	September 1, 2008 - December 31, 2013
	Contribution Percentage	1%
Tier 3	Participation date	After December 31, 2013
	Contribution Percentage	1%

OPEB Liabilities (Assets), OPEB Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2025, the District reported a liability (asset) of (\$178,424) for its proportionate share of the collective net OPEB liability (asset) that reflected a reduction for state OPEB support provided to the District. The collective net OPEB liability (asset) was measured as of June 30, 2024, and the total OPEB liability (asset) used to calculate the collective net OPEB liability (asset) was based on projection of the District's long-term share of contributions to the OPEB plan relative to the projected contributions of all participating employers, actuarially determined. At June 30, 2024 the District's proportion was 0.103147%.

The amount recognized by the district as its proportionate share of the OPEB liability (asset), the related state support, and the total portion of the net OPEB liability (asset) that was associated with the District were as follows:

District's proportionate share of the CERS net pension net OPEB liability (asset)	\$	(178,424)
Commonwealth's proportionate share of the CERS net OPEB liability (asset) associated with the District		<u>-</u>
Total	\$	<u>(178,424)</u>

For the year ended June 30, 2025, the District recognized OPEB expense (credit) of (\$452,539). At June 30, 2025, the District reported deferred outflows of resources and deferred inflows of resources related to the CERS OPEB from the following sources:

See table on next page

BREATHITT COUNTY SCHOOL DISTRICT
NOTES TO THE BASIC FINANCIAL STATEMENTS-CONTINUED
YEAR ENDED JUNE 30, 2025

9. OTHER POST-EMPLOYMENT BENEFITS – CONTINUED

	OPEB-CERS	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 98,987	\$ 1,403,844
Changes of assumptions	161,674	125,897
Net difference between projected and actual earning on plan investments	-	162,822
Changes in proportion and differences between contributions and proportionate share of contributions	173,798	112,201
District contribution subsequent to the measurement date	-	-
Total	<u>\$ 434,459</u>	<u>\$ 1,804,764</u>

Of the total amount reported as deferred outflows of resources related to the OPEB, \$0 resulting from District contributions subsequent to the measurement date and before the end of the fiscal year will be included as a reduction of the collective net OPEB liability (asset) in the year ended June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in the District's OPEB expense as follows:

<u>Year ended June 30,</u>	
2025	\$ (568,152)
2026	(419,499)
2027	(386,176)
2028	(3,522)
2029	-
	<u>\$ (1,370,305)</u>

The long-term expected rate of return on OPEB plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Discount rate - The discount rates used to measure the total OPEB liability (asset) for life insurance was 5.99%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rates and the employer contributions will be made at statutorily required rates. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability (asset).

The following table presents the District's proportionate share of the collective net OPEB liability (asset) of the System, calculated using the discount rate of 5.99%, as well as what the District's proportionate share of the collective net OPEB liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (4.99%) or 1-percentage-point higher (6.99%) than the current rate.

9. OTHER POST-EMPLOYMENT BENEFITS - CONTINUED

	1% decrease	Current discount rate	1% increase
	<u>4.99%</u>	<u>5.99%</u>	<u>6.99%</u>
CERS			
District's proportionate share of net OPEB liability (asset)	\$ 241,249	\$ (178,424)	\$ (531,286)

Sensitivity of the District's Proportionate Share of the Net OPEB Liability (asset) to Changes in the Healthcare Cost Trend Rates- The following presents the District's proportionate share of the net OPEB liability (asset), as well as what the District's proportionate share of the net OPEB liability (asset) would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current rate:

	1% decrease	Current Trend rate	1% increase
	<u>1% decrease</u>	<u>Trend rate</u>	<u>1% increase</u>
CERS			
District's proportionate share of net OPEB liability (asset)	\$ (429,266)	\$ (178,424)	\$ 113,790

OPEB Plan Fiduciary Net Position- Detailed information about the OPEB plan's fiduciary net position is available in the separately issued TRS financial report.

10. DEFERRED COMPENSATION

The District offers its employees participation in a deferred compensation program administered by the Kentucky Public Employees' Deferred Compensation Authority. This program offers a plan authorized by Section 457(b) of the Internal Revenue Code and a plan authorized by Section 401(k) of the Internal Revenue Code. Both plans are available to all employees and permit them to defer up to 25% of their compensation (subject to limits) until future years. The District makes no contributions to these plans.

11. CONTINGENCIES

The District receives funding from Federal, State, and Local government agencies and private contributions. These funds are to be used for designated purposes only. For government agency grants, if based on the grantor's review the funds are considered not to have been used for the intended purpose, the grantor may request a refund of funds advanced, or refuse to reimburse the District for its disbursements, and the collectability of any related receivables as of June 30, 2025, may be impaired. The amount of such future refunds and unreimbursed disbursements, if any, is not expected to be significant. Continuation of the District's grant programs is predicated upon the grantors' satisfaction that the funds provided are being spent as intended and the grantors' intent to continue their programs.

12. LITIGATION

The District is subject to legal actions in various states of litigation, the outcome of which is not determinable at this time. Management of the District and its legal counsel do not anticipate that there will be any material effect on the financial statements as a result of the cases presently in progress.

BREATHITT COUNTY SCHOOL DISTRICT
NOTES TO THE BASIC FINANCIAL STATEMENTS-CONTINUED
YEAR ENDED JUNE 30, 2025

13. RISK MANAGEMENT

The District is exposed to various forms of loss of assets associated with the risks of fire, personal liability, theft, vehicular accidents, errors and omissions, fiduciary responsibility, etc. Each of these risk areas is covered through the purchase of commercial insurance. Settled claims resulting from these risks have created a potential liability as discussed in the *Litigation* disclosure above.

Contributions for Workers' Compensation coverage are based on premium rates established in conjunction with the insurance carrier, subject to claims experience modifications and discounts.

14. DEFICIT FUND BALANCES

The District had a deficit net position in the Food Service Fund due to the recognition of a net pension and OPEB liability. No other funds had deficit fund balances, but some funds may have deficit operating balances.

15. COBRA

Under COBRA, employers are mandated to notify terminated employees of available continuing insurance coverage. Failure to comply with this requirement may put the school district at risk for a substantial loss (contingency). There were no instances of noncompliance noted.

16. TRANSFER OF FUNDS

The following transfers were made during the year:

Type	From Fund	To Fund	Purpose	Amount
Matching	General	Special Revenue	KETS Match	\$ 29,504
Operating	General	Construction	Construction	506,769
Operating	General	Debt Service	Debt Service	396,821
Operating	General	Food Service	Current Deficit	186,133
Operating	Special Revenue	Special Revenue	Title II to Title I	275,016
Operating	Special Revenue	Construction	Construction	905,915
Operating	Student Activity	Special Revenue	SAF Sweep	2,389
Operating	Capital Outlay	Construction	Construction	123,513
Operating	Building Fund	Construction	Construction	561,867
Operating	Building Fund	Debt Service	Debt Service	1,219,190
Operating	Food Service	General	Operating	96,213

17. INTERFUND RECEIVABLES AND PAYABLES

At June 30, 2025, the general fund had a \$1,138,477 interfund receivable due from the special revenue fund and the asset and liability are recorded in the respective funds.

18. ON-BEHALF PAYMENTS

The District receives on-behalf payments for fringe benefits from the Commonwealth of Kentucky. These amounts are included in the fund financial statements.

For the year ended June 30, 2025, total payments of \$5,151,804 were made for life insurance, health insurance, KTRS matching and administrative fees, technology and debt service by the Commonwealth of Kentucky on behalf of the District.

BREATHITT COUNTY SCHOOL DISTRICT
NOTES TO THE BASIC FINANCIAL STATEMENTS-CONTINUED
YEAR ENDED JUNE 30, 2025

18. ON-BEHALF PAYMENTS - CONTINUED

These payments were recognized as on-behalf payments and recorded in the appropriate revenue and expense accounts on the statement of revenues, expenses and changes in fund balances. The benefit allocation per category was as follows:

Retirement contributions to the Teachers'		
Retirement System of Kentucky	\$	2,469,311
Health and Life insurance		2,456,370
Other Less Federal		(164,953)
Technology		48,226
Debt Service		342,850
	\$	<u>5,151,804</u>

19. FUND BALANCE DESIGNATIONS

The following funds had committed fund balances as follows:

<u>Fund</u>	<u>Amount</u>	<u>Purpose</u>
General	\$ 108,352	Compensated Absences

The following funds had restricted fund balances as follows:

<u>Fund</u>	<u>Amount</u>	<u>Purpose</u>
Student Activity	\$ 102,657	Other
Capital Outlay	\$ 29,268	SFCC Escrow/Construction
Building Fund	\$ 69,121	SFCC Escrow/Construction
Construction	\$ 8,375,502	Future Construction

20. CHANGE IN ACCOUNTING PRINCIPLE

The District has adopted GASB Statement No. 101, Compensated Absences, effective July 1, 2024. Statement 101 aligns recognition and measurement guidance for all types of compensated absences under a unified model which will result in governments recognizing a liability that more appropriately reflects when they incur an obligation for compensated absences. The model also will lead to greater consistency in application and improved comparability across governments.

21. PRIOR PERIOD ADJUSTMENT

The adoption of GASB statement No. 101 has resulted in a prior period adjustment to the beginning net position for government-wide activities. The beginning net position was decreased by \$2,223,874.

22. SUBSEQUENT EVENTS

Management of the District has evaluated subsequent events through December 9, 2025, which was the date the report was available for release. No events have occurred subsequent to the date of the financial statements that would require adjustment to or disclosure in the financial statements.

REQUIRED SUPPLEMENTARY INFORMATION

BREATHITT COUNTY SCHOOL DISTRICT
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -
BUDGET AND ACTUAL - GENERAL FUND
YEAR ENDED JUNE 30, 2025

	Budgeted Amounts		Actual	Variance with Final Budget Favorable (Unfavorable)
	Original	Final		
Revenues				
From local sources				
Taxes:				
Property	\$ 1,607,000	\$ 1,607,000	\$ 1,949,165	\$ 342,165
Motor vehicle	350,000	350,000	452,163	102,163
Utility	550,000	550,000	566,773	16,773
Earnings on investments	275,000	275,000	264,552	(10,448)
Other local	36,000	36,000	109,352	73,352
Intergovernmental - State				
SEEK	10,477,167	10,477,167	10,558,036	80,869
Other	3,325,610	3,325,610	4,795,053	1,469,443
Intergovernmental - Federal	75,000	75,000	75,668	668
Total revenues	<u>16,695,777</u>	<u>16,695,777</u>	<u>18,770,762</u>	<u>2,074,985</u>
Expenditures				
Current:				
Instruction	8,276,550	8,276,550	8,528,155	(251,605)
Student	1,206,605	1,206,605	1,469,566	(262,961)
Instructional support	985,674	985,674	1,076,770	(91,096)
District administration	1,430,883	1,430,883	1,335,531	95,352
School administration	1,120,949	1,120,949	1,379,652	(258,703)
Business operations	480,269	480,269	585,373	(105,104)
Plant operations and maintenance	2,541,971	2,541,971	2,906,079	(364,108)
Student transportation	2,241,894	2,241,894	1,930,929	310,965
Community service	-	-	-	-
Land/Site Acquisitions	150,000	150,000	-	150,000
Debt service	148,333	148,333	148,333	-
Contingency	2,987,720	2,987,720	-	2,987,720
Total expenditures	<u>21,570,848</u>	<u>21,570,848</u>	<u>19,361,115</u>	<u>2,209,733</u>
Excess (deficit) of revenues over (under) expenditures	(4,875,071)	(4,875,071)	(590,353)	4,284,718
Other financing sources (uses)				
Proceeds of leases	-	-	-	-
Sale of assets	3,000	3,000	5,580	2,580
Transfers in	56,000	56,000	96,213	40,213
Transfers out	(431,821)	(431,821)	(1,119,227)	(687,406)
Total other financing sources (uses)	<u>(372,821)</u>	<u>(372,821)</u>	<u>(1,017,434)</u>	<u>(644,613)</u>
Net change in fund balance	<u>(5,247,892)</u>	<u>(5,247,892)</u>	<u>(1,607,787)</u>	<u>3,640,105</u>
Fund balance as of June 30, 2024	<u>5,247,892</u>	<u>5,247,892</u>	<u>5,505,935</u>	<u>258,043</u>
Fund balance as of June 30, 2025	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 3,898,148</u>	<u>\$ 3,898,148</u>

BREATHITT COUNTY SCHOOL DISTRICT
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -
BUDGET AND ACTUAL - SPECIAL REVENUE FUND
YEAR ENDED JUNE 30, 2025

	Budgeted Amounts		Actual	Variance with Final Budget Favorable (Unfavorable)
	Original	Final		
Revenues				
From local sources:				
Earnings on investments	\$ -	\$ -	\$ 4,357	4,357
Other local	67,667	67,667	192,645	124,978
Intergovernmental - State	1,718,444	1,718,444	2,020,120	301,676
Intergovernmental - Federal	3,493,629	3,493,629	6,454,983	2,961,354
Total revenues	5,279,740	5,279,740	8,672,105	3,392,365
Expenditures				
Current:				
Instruction	3,778,215	3,778,215	4,965,337	(1,187,122)
Student support services	101,352	101,352	205,196	(103,844)
Instructional support	976,930	976,930	1,835,290	(858,360)
District administration	-	-	54,531	(54,531)
Business Support Services	-	-	-	-
Plant operations & maintenance	157,294	157,294	179,048	(21,754)
Student transportation	-	-	230,056	(230,056)
Food service	-	-	12,937	(12,937)
Community service	319,560	319,560	315,688	3,872
Total expenditures	5,333,351	5,333,351	7,798,083	(2,464,732)
Deficit of revenues under expenditures	(53,611)	(53,611)	874,022	927,633
Other financing sources				
Operating transfers in	199,524	199,524	306,909	107,385
Operating transfers out	(145,913)	(145,913)	(1,180,931)	(1,035,018)
Total other financing sources	53,611	53,611	(874,022)	(927,633)
Net change in fund balance	-	-	-	-
Fund balance as of June 30, 2024	-	-	-	-
Fund balance as of June 30, 2025	\$ -	\$ -	\$ -	\$ -

BREATHITT COUNTY SCHOOL DISTRICT
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION
BUDGET AND ACTUAL - GENERAL FUND AND SPECIAL REVENUE FUND
YEAR ENDED JUNE 30, 2025

The District's budgetary process accounts for transactions on the modified accrual basis of accounting which is consistent with accounting principles generally accepted in the United States of America. In accordance with state law, the District prepares a general school budget based upon the amount of revenue to be raised by local taxation, including the rate of levy, and from estimates of other Local, State, and Federal revenues. The budget contains estimated expenditures for current expenses, debt service, capital outlay, and other necessary expenses. The budget must be approved by the Board. The District must formally and publicly examine estimated revenues and expenses for the subsequent fiscal year by January 31 of each calendar year. Additionally, the District must submit a certified budget to the Kentucky Department of Education by March 15 of each calendar year, which includes the amount for certified and classified staff, based on the District's staffing policy, and the amount for the instructional supplies, materials, travel and equipment. Additionally, the District must adopt a tentative working budget for the subsequent fiscal year by May 30 of each calendar year. The budget must contain a 2% reserve but not greater than 10%. Finally, the District must adopt a final working budget and submit it to the Kentucky Department of Education by September 30 of each calendar year. The Board has the ability to amend the working budget.

BREATHITT COUNTY SCHOOL DISTRICT
SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET)
COUNTY EMPLOYEES RETIREMENT SYSTEM
JUNE 30, 2025

	District's proportion of net pension liability (asset)	District's proportionate share of the net pension liability (asset)	District's covered-employee payroll	District's proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	Plan fiduciary net position as a percentage of the total pension liability
2025	0.103045%	\$ 6,162,528	\$ 3,391,462	181.71%	61.61%
2024	0.093651%	\$ 6,009,124	\$ 2,722,111	220.75%	57.48%
2023	0.100556%	\$ 7,269,207	\$ 2,835,317	256.38%	52.42%
2022	0.100000%	\$ 5,895,624	\$ 2,377,460	247.98%	57.33%
2021	0.100000%	\$ 7,381,683	\$ 2,468,639	299.02%	47.81%
2020	0.100000%	\$ 6,946,749	\$ 2,463,291	282.01%	50.45%
2019	0.110000%	\$ 6,662,184	\$ 2,711,255	245.72%	53.54%
2018	0.120000%	\$ 6,805,114	\$ 2,873,687	236.81%	53.30%
2017	0.120000%	\$ 5,827,679	\$ 2,845,655	204.79%	55.50%
2016	0.120000%	\$ 5,006,264	\$ 2,960,407	169.11%	59.97%
2015	0.130000%	\$ 4,111,000	\$ 2,960,407	138.87%	66.80%

BREATHITT COUNTY SCHOOL DISTRICT
SCHEDULE OF DISTRICT CONTRIBUTIONS
COUNTY EMPLOYEES RETIREMENT SYSTEM
YEAR ENDED JUNE 30, 2025

	Contractually required contribution	Contributions in relation to contractually required contribution	Contribution deficiency (excess)	District's covered-employee payroll	Contributions as a percentage of covered-employee payroll
2025	\$ 646,312	\$ 646,312	\$ -	\$ 3,391,462	19.06%
2024	\$ 758,547	\$ 758,547	\$ -	\$ 3,299,479	23.34%
2023	\$ 645,237	\$ 645,237	\$ -	\$ 2,722,111	23.40%
2022	\$ 599,611	\$ 599,611	\$ -	\$ 2,835,317	21.17%
2021	\$ 450,647	\$ 450,647	\$ -	\$ 2,377,460	18.95%
2020	\$ 476,447	\$ 476,447	\$ -	\$ 2,468,839	19.30%
2019	\$ 403,475	\$ 403,475	\$ -	\$ 2,463,291	16.38%
2018	\$ 394,918	\$ 394,918	\$ -	\$ 2,711,255	14.57%
2017	\$ 395,269	\$ 395,269	\$ -	\$ 2,873,687	13.75%
2016	\$ 353,281	\$ 353,281	\$ -	\$ 2,845,655	12.41%
2015	\$ 349,012	\$ 349,012	\$ -	\$ 2,960,407	11.79%

BREATHITT COUNTY SCHOOL DISTRICT
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION
COUNTY EMPLOYEES RETIREMENT SYSTEM - PENSION FUND
YEAR ENDED JUNE 30, 2025

Changes of Benefit Terms

None.

Changes of Assumptions

The inflation assumption used to calculate the total pension liability decreased from 2.50% to 2.30%

BREATHITT COUNTY SCHOOL DISTRICT
SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE
NET OPEB LIABILITY (ASSET) - MEDICAL INSURANCE PLAN
COUNTY EMPLOYEES RETIREMENT SYSTEM
JUNE 30, 2025

	District's proportion of net OPEB liability (asset)	District's proportionate share of the net OPEB liability (asset)	District's covered-employee payroll	District's proportionate share of the net OPEB liability (asset) as a percentage of its covered-employee payroll	Plan fiduciary net position as a percentage of the total OPEB liability
2025	0.103147%	\$ (178,424)	\$ 3,391,462	-5.26%	104.89%
2024	0.093648%	\$ (129,297)	\$ 3,299,479	-3.92%	104.23%
2023	0.100500%	\$ 1,984,151	\$ 2,722,111	72.89%	60.95%
2022	0.097000%	\$ 1,769,852	\$ 2,835,317	62.42%	62.91%
2021	0.097000%	\$ 2,323,275	\$ 2,377,460	97.72%	51.67%
2020	0.097000%	\$ 1,660,897	\$ 2,468,639	67.28%	60.44%
2019	0.097000%	\$ 1,942,127	\$ 2,463,291	78.84%	57.62%
2018	0.099000%	\$ 2,337,244	\$ 2,711,255	86.21%	52.40%

This schedule is presented to illustrate the requirement to show information for 10 years. More information will be added as it becomes available.

BREATHITT COUNTY SCHOOL DISTRICT
SCHEDULE OF DISTRICT CONTRIBUTIONS - MEDICAL INSURANCE PLAN
COUNTY EMPLOYEES RETIREMENT SYSTEM
YEAR ENDED JUNE 30, 2025

	Contractually required contribution	Contributions in relation to contractually required contribution	Contribution deficiency (excess)	District's covered-employee payroll	Contributions as a percentage of covered- employee payroll
2025	\$ -	\$ -	\$ -	\$ 3,391,462	0.00%
2024	\$ -	\$ -	\$ -	\$ 3,299,479	0.00%
2023	\$ 92,280	\$ 92,280	\$ -	\$ 2,722,111	3.39%
2022	\$ 163,881	\$ 163,881	\$ -	\$ 2,835,317	5.78%
2021	\$ 113,167	\$ 113,167	\$ -	\$ 2,377,460	4.76%
2020	\$ 117,507	\$ 117,507	\$ -	\$ 2,468,639	4.76%
2019	\$ 228,240	\$ 228,240	\$ -	\$ 2,463,291	9.27%
2018	\$ 213,037	\$ 213,037	\$ -	\$ 4,532,699	4.70%

This schedule is presented to illustrate the requirement to show information for 10 years. More information will be added as it becomes available.

BREATHITT COUNTY SCHOOL DISTRICT
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION
COUNTY EMPLOYEES RETIREMENT SYSTEM - MEDICAL INSURANCE PLAN
YEAR ENDED JUNE 30, 2025

Changes of Benefit Terms

None.

Changes of Assumptions

The Municipal Bond Index Rate increaased from 3.66% to 3.94%.

The single discount rate used to measure total OPEB liability increased from 5.93% to 5.99%.

Healthcare trend rates for Pre-65 decreased from 6.30% to 6.20%.

Healthcare trend rates for Post-65 increased from 6.30% to 9.00%.

BREATHITT COUNTY SCHOOL DISTRICT
SCHEDULE OF THE STATE'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET)
KENTUCKY TEACHERS' RETIREMENT SYSTEM
JUNE 30, 2025

	State's proportion of net pension liability (asset)	State's proportionate share of the net pension liability (asset)	Plan fiduciary net position as a percentage of the total pension liability
2025	100%	\$ 34,788,455	60.36%
2024	100%	\$ 37,228,823	57.68%
2023	100%	\$ 38,878,132	56.41%
2022	100%	\$ 28,666,448	65.59%
2021	100%	\$ 31,871,503	58.27%
2020	100%	\$ 31,564,055	58.80%
2019	100%	\$ 31,940,686	59.30%
2018	100%	\$ 69,382,889	39.83%
2017	100%	\$ 78,611,888	35.22%
2016	100%	\$ 61,724,475	42.49%

BREATHITT COUNTY SCHOOL DISTRICT
SCHEDULE OF STATE CONTRIBUTIONS
KENTUCKY TEACHERS' RETIREMENT SYSTEM
YEAR ENDED JUNE 30, 2025

	Statutorily required contribution	Contributions in relation to the statutorily required contribution	Contribution deficiency (excess)
2025	\$ 2,261,138	\$ 2,261,138	\$ -
2024	\$ 2,239,358	\$ 2,239,358	\$ -
2023	\$ 3,547,280	\$ 3,547,280	\$ -
2022	\$ 2,288,248	\$ 2,288,248	\$ -
2021	\$ 2,306,930	\$ 2,306,930	\$ -
2020	\$ 2,375,369	\$ 2,375,369	\$ -
2019	\$ 2,314,342	\$ 2,314,342	\$ -
2018	\$ 2,465,130	\$ 2,465,130	\$ -
2017	\$ 1,293,488	\$ 1,293,488	\$ -
2016	\$ 1,276,545	\$ 1,276,545	\$ -
2015	\$ 1,491,201	\$ 1,491,201	\$ -

BREATHITT COUNTY SCHOOL DISTRICT
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION
KENTUCKY TEACHERS RETIREMENT SYSTEM
YEAR ENDED JUNE 30, 2025

Changes of Benefit Terms

None.

Changes of Assumptions

The municipal bond index rate increased from 3.66% to 3.94%.

BREATHITT COUNTY SCHOOL DISTRICT
SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE
NET OPEB LIABILITY (ASSET) - MEDICAL INSURANCE PLAN
KENTUCKY TEACHERS' RETIREMENT SYSTEM
JUNE 30, 2025

	District's proportion of net OPEB liability (asset)	District's proportionate share of the net OPEB liability (asset)	State's proportionate share of the net OPEB liability (asset)	District's covered-employee payroll	District's proportionate share of the net OPEB liability (asset) as a percentage of its covered-employee payroll	Plan fiduciary net position as a percentage of the total OPEB liability
2025	0.109261%	\$ 2,435,000	\$ 2,170,000	\$ 10,433,159	23.34%	59.81%
2024	0.115700%	\$ 2,817,823	\$ 2,376,025	\$ 7,160,658	39.35%	52.97%
2023	0.167800%	\$ 4,164,966	\$ 1,388,253	\$ 7,422,203	56.11%	47.75%
2022	0.120000%	\$ 2,550,745	\$ 2,071,499	\$ 7,109,920	35.88%	51.74%
2021	0.120000%	\$ 3,077,126	\$ 2,464,876	\$ 7,179,467	42.86%	39.05%
2020	0.130000%	\$ 3,645,776	\$ 2,944,000	\$ 7,247,745	50.30%	32.58%
2019	0.130000%	\$ 4,423,076	\$ 3,811,727	\$ 8,883,972	49.79%	25.50%
2018	0.140000%	\$ 4,899,000	\$ 4,002,000	Unavailable	Unavailable	21.18%

This schedule is presented to illustrate the requirement to show information for 10 years. More information will be added as it becomes available.

BREATHITT COUNTY SCHOOL DISTRICT
SCHEDULE OF DISTRICT CONTRIBUTIONS - MEDICAL INSURANCE PLAN
KENTUCKY TEACHERS' RETIREMENT SYSTEM
YEAR ENDED JUNE 30, 2025

	Contractually required contribution	Contributions in relation to contractually required contribution	Contribution deficiency (excess)	District's covered-employee payroll	Contributions as a percentage of covered-employee payroll
2025	\$ 312,995	\$ 312,995	\$ -	\$ 10,433,159	3.00%
2024	\$ 214,820	\$ 214,820	\$ -	\$ 7,160,658	3.00%
2023	\$ 222,666	\$ 222,666	\$ -	\$ 7,422,203	3.00%
2022	\$ 213,298	\$ 213,298	\$ -	\$ 7,109,920	3.00%
2021	\$ 215,384	\$ 215,384	\$ -	\$ 7,179,467	3.00%
2020	\$ 217,432	\$ 217,432	\$ -	\$ 7,247,745	3.00%
2019	\$ 266,519	\$ 266,519	\$ -	\$ 8,883,972	3.00%
2018	\$ 227,076	\$ 227,076	\$ -	Unavailable	3.00%

This schedule is presented to illustrate the requirement to show information for 10 years. More information will be added as it becomes available.

BREATHITT COUNTY SCHOOL DISTRICT
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION
KENTUCKY TEACHERS' RETIREMENT SYSTEM - MEDICAL INSURANCE PLAN
YEAR ENDED JUNE 30, 2025

Changes of Benefit Terms

None.

Changes of Assumptions

The municipal bond index rate increased from 3.37% to 3.66%.

Health care cost trend rate decreased from 6.75% to 6.50%.

Health care cost trend rate for Medicare Part B Premiums increased from 1.55% to 5.92%.

BREATHITT COUNTY SCHOOL DISTRICT
SCHEDULE OF PROPORTIONATE SHARE OF THE
NET OPEB LIABILITY (ASSET) - LIFE INSURANCE PLAN
KENTUCKY TEACHERS' RETIREMENT SYSTEM - MEDICAL INSURANCE PLAN
JUNE 30, 2025

	State's proportion of net OPEB liability (asset)	State's proportionate share of the net OPEB liability (asset)	Plan fiduciary net position as a percentage of the total OBEP liability
2025	100%	\$ 50,000	80.56%
2024	100%	\$ 59,000	76.91%
2023	100%	\$ 68,000	73.97%
2022	100%	\$ 28,000	89.15%
2021	100%	\$ 75,000	71.57%
2020	100%	\$ 68,000	73.40%
2019	100%	\$ 65,000	75.00%
2018	100%	\$ 54,000	79.99%

This schedule is presented to illustrate the requirement to show information for 10 years. More information will be added as it becomes available.

BREATHITT COUNTY SCHOOL DISTRICT
SCHEDULE OF STATE CONTRIBUTIONS - LIFE INSURANCE PLAN
KENTUCKY TEACHERS' RETIREMENT SYSTEM
YEAR ENDED JUNE 30, 2025

	Statutorily required contribution	Contributions in relation to the statutorily required contribution	Contribution deficiency (excess)
2025	\$ 6,050	\$ 6,050	\$ -
2024	\$ 5,846	\$ 5,846	\$ -
2023	\$ 5,194	\$ 5,194	\$ -
2022	\$ 4,220	\$ 4,220	\$ -
2021	\$ 3,589	\$ 3,589	\$ -
2020	\$ 2,892	\$ 2,892	\$ -
2019	\$ 2,271	\$ 2,271	\$ -
2018	\$ 2,354	\$ 2,354	\$ -

This schedule is presented to illustrate the requirement to show information for 10 years. More information will be added as it becomes available.

BREATHITT COUNTY SCHOOL DISTRICT

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

KENTUCKY TEACHERS' RETIREMENT SYSTEM - LIFE INSURANCE PLAN

YEAR ENDED JUNE 30, 2025

Changes of Benefit Terms

None.

Changes of Assumptions

The municipal bond index rate increased from 3.66% to 3.94%.

OTHER SUPPLEMENTARY INFORMATION

BREATHITT COUNTY SCHOOL DISTRICT
COMBINING BALANCE SHEET - NON-MAJOR GOVERNMENTAL FUNDS
JUNE 30, 2025

	Student Activity Fund	SEEK Capital Outlay Fund	Facility Support Program (FSPK) Fund	Debt Service Fund	Total Non-major Governmental Funds
ASSETS					
Cash and cash equivalents	\$ 102,657	\$ 29,268	\$ 69,121	\$ -	\$ 201,046
Accounts receivable	-	-	-	-	-
Total assets	\$ 102,657	\$ 29,268	\$ 69,121	\$ -	\$ 201,046
LIABILITIES AND FUND BALANCES					
Liabilities:					
Accounts payable	\$ -	\$ -	\$ -	\$ -	\$ -
Fund Balances:					
Restricted	102,657	29,268	69,121	-	201,046
Total liabilities fund balances	\$ 102,657	\$ 29,268	\$ 69,121	\$ -	\$ 201,046

BREATHITT COUNTY SCHOOL DISTRICT
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES
IN FUND BALANCES - NON-MAJOR GOVERNMENTAL FUNDS
YEAR ENDED JUNE 30, 2025

	Student Activity Fund	SEEK Capital Outlay Fund	Facility Support Program (FSPK) Fund	Debt Service Fund	Total Non-major Governmental Funds
Revenues					
Property taxes	\$ -	\$ -	\$ 441,014	\$ -	\$ 441,014
Other local	338,326	-	-	-	338,326
Intergovernmental - State	-	152,781	1,409,164	342,850	1,904,795
Total revenues	338,326	152,781	1,850,178	342,850	2,684,135
Expenditures					
Instruction	347,949	-	-	-	347,949
Debt service	-	-	-	1,958,861	1,958,861
Total expenditures	347,949	-	-	1,958,861	2,306,810
Other financing sources (uses)					
Transfers in	-	-	-	1,616,011	1,616,011
Transfers out	(2,389)	(123,513)	(1,781,057)	-	(1,906,959)
Total other financing sources (uses)	(2,389)	(123,513)	(1,781,057)	1,616,011	(290,948)
Net change in fund balance	(12,012)	29,268	69,121	-	86,377
Fund balance as of June 30, 2024	114,669	-	-	-	114,669
Fund balance as of June 30, 2025	\$ 102,657	\$ 29,268	\$ 69,121	\$ -	\$ 201,046

BREATHITT COUNTY SCHOOL DISTRICT**COMBINED STATEMENT OF REVENUES, EXPENDITURES****AND CHANGES IN FUND BALANCES - ELEMENTARY AND MIDDLE SCHOOL ACTIVITY FUNDS****YEAR ENDED JUNE 30, 2025**

<u>School/ Activity Fund</u>	<u>Cash and Equivalents June 30, 2024</u>	<u>Receipts</u>	<u>Disbursements</u>	<u>Cash and Cash Equivalents June 30, 2025</u>	<u>Accounts Receivable June 30, 2025</u>	<u>Accounts Payable June 30, 2025</u>	<u>Balances June 30, 2025</u>
Breathitt Elementary School	\$ 12,641	\$ 13,761	\$ 15,110	\$ 11,292	\$ -	\$ -	\$ 11,292
Highland-Turner Elementary School	23,915	32,885	38,478	18,322	-	-	18,322
Sebastian Elementary School	<u>20,366</u>	<u>36,467</u>	<u>37,438</u>	<u>19,395</u>	<u>-</u>	<u>-</u>	<u>19,395</u>
Totals	<u>\$ 56,922</u>	<u>\$ 83,113</u>	<u>\$ 91,026</u>	<u>\$ 49,009</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 49,009</u>

BREATHITT COUNTY SCHOOL DISTRICT
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -
BREATHITT COUNTY HIGH SCHOOL ACTIVITY FUND
YEAR ENDED JUNE 30, 2025

	Balances June 30, 2024	Receipts	Disbursements	Transfers in (out)	Cash and Cash Equivalents June 30, 2025	Accounts Receivable June 30, 2025	Accounts Payable June 30, 2025	Balances June 30, 2025
Academic Team-HS	-	\$ 1,185	490.00	\$ -	\$ 695	\$ -	\$ -	\$ 695
Arbiter Pay	1,607	-	18,100.00	16,680	187	-	-	187
Art	-	-	797.00	900	103	-	-	103
Band/Agriculture	-	3,650	-	(3,325)	325	-	-	325
Band/Chorus	462	9,966	11,882.00	1,815	361	-	-	361
Baseball-HS	485	7,275	2,935.00	(4,232)	593	-	-	593
Bass Fishing Club	200	-	-	-	200	-	-	200
BHS Cheerleaders-HS	383	12,160	12,543.00	-	-	-	-	-
Boys Basketball-HS	6,250	34,900.00	33,855.00	(3,331)	3,964	-	-	3,964
Chess Club	78	-	-	-	78	-	-	78
Chromebook Repairs	-	1,630	-	(1,630)	-	-	-	-
Class of 2025	-	28,797	28,797.00	-	-	-	-	-
Concessions	9,605	21,035.00	18,748.00	(229)	11,663	-	-	11,663
District Sweep	160	1,432.00	802.00	(759)	31	-	-	31
Drama	1,053	-	-	(1,052)	1	-	-	1
Educators Rising	90	-	-	-	90	-	-	90
Faculty	984	1,843.00	2,511.00	-	316	-	-	316
FFA	85	2,697.00	2,815.00	1,697	1,664	-	-	1,664
FFA2-Chicken Coop	35	-	-	(35)	-	-	-	-
Football-HS	-	30,534	24,635.00	(3,210)	2,689	-	-	2,689
General	316	198	514	-	-	-	-	-
Golf	2,537	593.00	2,091	-	1,039	-	-	1,039
Graduation	148	428	874	468	170	-	-	170
Greenhouse	61	-	-	-	61	-	-	61
Home Improvement/Wood	1,114	1,030	-	-	2,144	-	-	2,144
J.A.G.	500	-	-	-	500	-	-	500
JROTC	246	3,310.00	2,221	-	1,335	-	-	1,335
Ladycat Softball-HS	634	4,853	3,822	(1,623)	42	-	-	42
Ladycats Basketball-HS	855	28,830	25,005	(4,113)	567	-	-	567
MS Academic	765	628	1,313	-	80	-	-	80
MS Baseball	324	178	360	-	142	-	-	142
MS Boys Basketball	2,000	4,803	6,824	21	-	-	-	-
MS Football	1,449	7,829	8,030	(275)	973	-	-	973
MS Ladycat Basketball	805	4,053	4,144	-	714	-	-	714
MS Softball	7,505	522	3,389	-	4,638	-	-	4,638
MS Volleyball	3,234	1,281.00	1,161	-	3,354	-	-	3,354
Prom	5,542	6,412	7,303	2,315	6,966	-	-	6,966

Continued on next page

BREATHITT COUNTY SCHOOL DISTRICT
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -
BREATHITT COUNTY HIGH SCHOOL ACTIVITY FUND
YEAR ENDED JUNE 30, 2025

	Balances June 30, 2024	Receipts	Disbursements	Transfers in (out)	Cash and Cash Equivalents June 30, 2025	Accounts Receivable June 30, 2025	Accounts Payable June 30, 2025	Balances June 30, 2025
Skills Intervention Class	1,229	2,033	1,763	-	1,499	-	-	1,499
Skills USA	385	-	340	-	45	-	-	45
Startup Money	-	3,000	3,000	-	-	-	-	-
STLP	407	58	150	-	315	-	-	315
Student Activities Fund	314	-	752	820	382	-	-	382
Teens for Christ	1,288	-	-	(1,288)	-	-	-	-
Track/Cross Country	2,977	2,633	4,244	-	1,366	-	-	1,366
TSA-Tech Student Org	473	1,000	420	-	1,053	-	-	1,053
Volleycats-HS	1,145	16,791.00	12,821	(2,003)	3,112	-	-	3,112
Yearbook	15	7,646	7,472	-	189	-	-	189
YSC/FRYSC	2	-	-	-	2	-	-	2
Total accounts	<u>\$ 57,747</u>	<u>\$ 255,213</u>	<u>\$ 256,923</u>	<u>\$ (2,389)</u>	<u>\$ 53,648</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 53,648</u>

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

BREATHITT COUNTY SCHOOL DISTRICT
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
YEAR ENDED JUNE 30, 2025

<u>Federal Grantor/Pass-Through Grantor/Program Title</u>	<u>Assistance Listing Number</u>	<u>Pass-Through Grantor's Number</u>	<u>Federal Expenditures</u>
Expenditures			
<u>U.S. Department of Education</u>			
Passed through the Kentucky Department of Education:			
Title I Grants to Local Educational Agencies	84.010	3100002-23	\$ 522,519
Title I Grants to Local Educational Agencies	84.010	3100102-23	4,528
Title I Grants to Local Educational Agencies	84.010	3100002-24	1,961,943
Title I Grants to Local Educational Agencies	84.010	3100102-24	68,889
			<u>2,557,879</u>
Title I State Agency Program for Neglected and Delinquent Children and Youth	84.013	3100102-23	3,441
Title I State Agency Program for Neglected and Delinquent Children and Youth	84.013	3100102-24	28,916
			<u>32,357</u>
<i>Special Education Cluster</i>			
Special Education Grants to States	84.027A	3810002-23	483,698
Special Education Grants to States	84.027A	3810002-24	331,591
			<u>815,289</u>
Special Education Preschool Grants	84.173A	3800002-22	11,557
Special Education Preschool Grants	84.173A	3800002-23	79,926
Special Education Preschool Grants	84.173A	3800002-24	82,587
			<u>174,070</u>
Total Special Education Cluster			<u>989,359</u>
Career and Technical Education - Basic Grants to States	84.048	3710002-24	25,023
			<u>25,023</u>
Rural and Low-Income School Program	84.358B	3140002-22	28,837
Rural and Low-Income School Program	84.358B	3140002-23	43,082
Rural and Low-Income School Program	84.358B	3140002-24	52,778
			<u>124,697</u>
Gaining Early Awareness and Readiness for Undergraduate Programs	84.334A	3160002-23	59,285
Gaining Early Awareness and Readiness for Undergraduate Programs	84.334A	3160002-24	333,459
			<u>392,744</u>
Supporting Effective Instruction State Grants	84.367A	3230002-22	129,103
Supporting Effective Instruction State Grants	84.367A	3230002-23	145,913
			<u>275,016</u>
Comprehensive Literacy Development	84.371C	3220002-24	38,110
			<u>38,110</u>
Student Support and Academic Enrichment Grant	84.424	3420002-22	654
Student Support and Academic Enrichment Grant	84.424	3420002-23	65,750
Student Support and Academic Enrichment Grant	84.424	3420002-24	118,799
			<u>185,203</u>

BREATHITT COUNTY SCHOOL DISTRICT
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS - CONTINUED
YEAR ENDED JUNE 30, 2025

<u>Federal Grantor/Pass-Through Grantor/Program Title</u>	<u>Assistance Listing Number</u>	<u>Pass-Through Grantor's Number</u>	<u>Federal Expenditures</u>
<u>U.S. Department of Education - Continued</u>			
Passed through the Kentucky Department of Education:			
Education Stabilization Fund (COVID-19):			
Elementary and Secondary School Emergency Relief Fund (COVID-19)	84.425D	4200002-21	559,057
American Rescue Plan Elementary and Secondary School Emergency Relief Fund (COVID-19)	84.425W	4300002-21	96,648
American Rescue Plan - Elementary and Secondary School Emergency Relief Fund (COVID-19)	84.425U	563K	11,971
			<u>667,676</u>
Passed through Partners for Rural Impact, Inc.			
Full Service Community Schools	84.215J	3710002-23	994,589
			<u>994,589</u>
Total U.S. Department of Education			<u>6,282,653</u>
<u>U.S. Department of Defense</u>			
Direct Grant			
ROTC	12.000	504X	37,793
Total U.S. Department of Defense			<u>37,793</u>
<u>U.S. Department of Homeland Security</u>			
Direct Grant			
Disaster Grants - Public Assistance (Presidentially Declared Disasters)	97.036	677FC	134,537
Total U.S. Department of Homeland Security			<u>134,537</u>
<u>U.S. Department of Agriculture</u>			
<i>Child Nutrition Cluster</i>			
Passed through the Kentucky Department of Education			
National School Lunch Program	10.555	7750002-24	860,952
Non-Cash Assistance (Commodities) National School Lunch Program	10.555	57502.02	95,361
			<u>956,313</u>
School Breakfast Program	10.553	7760005-24	445,343
			<u>445,343</u>
Summer Food Service Program for Children	10.559	7740023.24	181,749
			<u>181,749</u>
Total U.S. Department of Agriculture - Child Nutrition Cluster			<u>1,583,405</u>
Passed through the Kentucky Department of Education			
Fresh Fruit and Vegetable Program	10.582	7720012.24	63,845
State Administrative Expenses for Child Nutrition	10.560	7700001-24	3,319
Total U.S. Department of Agriculture			<u>1,650,569</u>
Total federal expenditures			<u>\$ 8,105,552</u>

BREATHITT COUNTY SCHOOL DISTRICT
NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
YEAR ENDED JUNE 30, 2025

1. BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards (Schedule) includes the federal grant activity of the Breathitt County School District and is presented on the accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements. Because this Schedule presents only a selected portion of the operations of the District, it is not intended to, and does not, present the financial position, changes in net position or cash flows of the District.

2. IN-KIND COMMODITIES

Nonmonetary assistance is reported in the schedule at the fair value of the commodities disbursed. The District no longer maintains a separate commodities inventory due to changes in program regulations. Commodities are included under the Child Nutrition Cluster. The valued amount of commodities received for June 30, 2025 is \$95,361.

3. CLUSTER PROGRAMS

The following ALN are considered cluster programs:

Special Education Cluster	
Special Education Grants to States	84.027
Special Education – Preschool Grants	84.173
Child Nutrition Cluster	
National School Lunch Program	10.555
National School Breakfast Program	10.553
Special Milk Program for Children	10.556
Summer Food Services for Children	10.559

4. INDIRECT COST RATE

The District has elected not to use the 10% de minimus indirect cost rate as allowed under the Uniform Guidance.

5. SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.



Cloyd & Associates, PSC

*Certified Public Accountants
and*

Business Advisors

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON
COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED
IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

Kentucky State Committee for
School District Audits
Members of the Board of Education
Breathitt County Board of Education
Jackson, Kentucky

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, and the audit requirements prescribed by the Kentucky State Committee for School District Audits in the *Independent Auditor's Contract*, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Breathitt County Board of Education (District), as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated December 9, 2025.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements, on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*. In addition, the results of our test disclosed no instances of material noncompliance with specific state statutes or regulations identified in the *Independent Auditor's Contract-State Audit Requirements*.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Cloyd & Associates, PSC

Cloyd & Associates, PSC
London, Kentucky
December 9, 2025



Cloyd & Associates, PSC

Certified Public Accountants

and

Business Advisors

**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM
AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

Kentucky State Committee for
School District Audits
Members of the Board of Education
Breathitt County Board of Education
Jackson, Kentucky

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited Breathitt County Board of Education's (District) compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended June 30, 2025. The District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2025.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), and the audit requirements prescribed by the Kentucky State Committee for School District Audits in the *Independent Auditor's Contract-State Audit Requirements*. Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the District's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control over Compliance

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified. Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Cloyd & Associates, PSC

Cloyd & Associates, PSC
London, Kentucky
December 9, 2025

SCHEDULE OF FINDINGS AND QUESTIONED COSTS

BREATHITT COUNTY SCHOOL DISTRICT
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2025

Section I – Summary of Auditor’s Results

Financial Statements

Type of auditors' report issued		Unmodified	
Internal control over financial reporting:			
Material weakness identified	<u> </u>	Yes	<u>✓</u> No
Significant deficiencies identified that are not considered to be material weaknesses	<u> </u>	Yes	<u>✓</u> None reported
Noncompliance material to financial statement noted	<u> </u>	Yes	<u>✓</u> No

Federal Awards

Internal control over major programs:			
Material weaknesses identified	<u> </u>	Yes	<u>✓</u> No
Significant deficiencies identified that are not considered to be material weaknesses	<u> </u>	Yes	<u>✓</u> None reported
Type of auditors' report issued on compliance for major programs		Unmodified	
Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?	<u> </u>	Yes	<u>✓</u> No

Identification of major programs:

<u>Name of Federal Program or Cluster</u>	<u>ALN</u>
Full-Service Community Schools	84.215J
Title I Grants to Local Education Agencies	84.010

Dollar threshold used to distinguish between Type A and Type B program	\$750,000
Auditee qualified as low risk	<u>✓</u> Yes <u> </u> No

(Continued)

BREATHITT COUNTY SCHOOL DISTRICT
SCHEDULE OF FINDINGS AND QUESTIONED COSTS-CONTINUED
YEAR ENDED JUNE 30, 2025

Section II – Financial Statement Findings

None

Section III – Federal Award Findings

None

BREATHITT COUNTY SCHOOL DISTRICT
SCHEDULE OF FINDINGS AND QUESTIONED COSTS-CONTINUED
YEAR ENDED JUNE 30, 2025

Status of Prior Year Findings

There were no prior year audit findings.

MANAGEMENT LETTER COMMENTS



Cloyd & Associates, PSC

*Certified Public Accountants
and
Business Advisors*

MANAGEMENT LETTER

Members of the Board of Education
Breathitt County School District
Jackson, Kentucky

In planning and performing our audit of the basic financial statements of Breathitt County School District (District) for the year ended June 30, 2025, we considered the District's internal control structure to determine our auditing procedures for the purpose of expressing an opinion on the basic financial statements and not to provide assurance on the internal control structure.

If during our audit we noted matters that are opportunities for strengthening internal controls and operating efficiency we have included them on the memorandum that accompanies this letter which summarizes comments and suggestions regarding those matters, if any. This letter does not affect our report thereon dated December 9, 2025, on the basic financial statements of Breathitt County School District.

Respectfully,

Cloyd & Associates, PSC

Cloyd & Associates, PSC
London, Kentucky
December 9, 2025

**BREATHITT COUNTY SCHOOL DISTRICT
MANAGEMENT LETTER COMMENTS
YEAR ENDED JUNE 30, 2025**

Prior Year Comments – School Activity Funds

Breathitt County High School

1. Multiple instances of purchase orders not being completed prior to purchase.

Similar instances identified in the current year. This is a repeat finding in the current year.

Sebastian Elementary School

1. Multiple instances of purchase orders not having a sponsor signature line completed on the purchase order. Purchase orders should be completed prior to purchase and should include all required signatures.

Similar instances identified in the current year. This is a repeat finding in the current year.

Breathitt Elementary School

1. A purchase order was noted that was unsigned. A purchase order was noted that did not have the sponsor line on the purchase order. Purchase orders should be completed prior to purchase and should include all required signatures.

No instances identified in the current year.

Highland-Turner Elementary School

1. Multiple instances of purchase orders approved after being obligated. A purchase order was noted that did not have the sponsor line on the purchase order. Purchase orders should be completed prior to purchase and should include all required signatures.

Similar instances identified in the current year. This is a repeat finding in the current year.

Current Year Comments –School Activity Funds

Breathitt County High School

1. Multiple instances of purchase orders not being completed prior to purchase. Purchase orders should be completed prior to purchase and should include all required signatures.

Management Response: The district conducts ongoing training to emphasize the importance of ensuring that purchase orders are completed, approved and include all required signatures prior to the purchase of any item(s). We will continue to review this requirement at future trainings.

Sebastian Elementary School

2. Multiple instances of purchase orders not having a sponsor signature line completed on the purchase order. Purchase orders should be completed prior to purchase and should include all required signatures.

Management Response: The district conducts ongoing training to emphasize the importance of ensuring that purchase orders are completed, approved and include all required signatures prior to the purchase of any item(s). The district will continue to emphasize that all purchase orders are required to include a sponsor signature line and in instances where an activity fund does not have a sponsor, the purchase order should include both the school secretary and principal signatures. We will continue to review this requirement at future trainings.

3. Multiple instances of the ticket sales form not being completed properly, the number of tickets collected is reconciled with the number of tickets sold and the amount of cash collected and the total sales amount is compared to the amount to be deposited. The total amount of cash and checks collected is compared to the number of tickets sold with any Cash Over/Short identified before turning the form and money into the school treasurer.

Management Response: The district conducts ongoing training to emphasize the importance of accurately completing the ticket sales form. The district will continue to emphasize the importance of following proper procedures for reconciling the ticket sales prior to submitting the form and money to the school treasurer. We will continue to review this requirement at future trainings.

Highland-Turner Elementary School

4. Multiple instances of deposits not made on a timely basis. All monies collected shall be deposited on a daily basis except for any day in which less than \$100 is on hand to deposit, smaller amounts may be held in a secure location until the earlier of when \$100 is collected or the last workday of the week, even if the deposit amount is less than \$100. Money collected after school business hours shall be placed in the locked school safe and processed for deposit the following business day.

Management Response: The district conducts ongoing training to emphasize the importance of following proper procedures for depositing all monies collected. The district will continue to emphasize the importance of depositing collections of \$100 or more on a daily basis. We will continue to review this requirement at future trainings.

5. Multiple instances of invoices dated prior to the completed purchase order. All purchases need to be requisitioned and have a proper purchase order approved before ordering and/or payment of an invoice.

Management Response: The district conducts ongoing training to emphasize the importance of ensuring that purchase orders are completed, approved and include all required signatures prior to the purchase of any item(s). We will continue to review this requirement at future trainings.

Breathitt Elementary School

6. Multiple instances of purchase orders not being completed prior to the receipt of the invoice. Purchase orders should be completed prior to purchase and should include all required signatures.

Management Response: The district conducts ongoing training to emphasize the importance of ensuring that purchase orders are completed, approved and include all required signatures prior to the purchase of any item(s) and prior to receipt of the invoice. We will continue to review this requirement at future trainings.

7. Multiple instances of invoices not paid on a timely basis. Invoices should be paid within 30 days of the invoice date.

Management Response: The district conducts ongoing training to emphasize the importance of ensuring that all invoices are paid in a timely manner and according to Board policy. We will continue to review this requirement at future trainings.

8. Multiple instances of expenditures from student generated funds that were not for the benefit of students. All expenditures from student generated funds should be for the benefit of students.

Management Response: The district conducts ongoing training to emphasize the importance of ensuring that all expenditures from student generated funds are for the benefit of students. The district will continue to emphasize the proper use of student generated funds. We will continue to review this requirement at future trainings.